

# Torbay Sports Facilities Strategy -

**DRAFT FOR CONSULTATION**

**April 2014**



*Neil Allen Associates Registered Office:  
20 Brook Road, Lymm, Cheshire, WA139AH  
A limited company, registered in  
England and Wales no. 61652*



		Page
<b>Section 1</b>	<b>Introduction and Context</b>	<b>2</b>
<b>Section 2</b>	<b>Key Findings and Issues to be addressed</b>	<b>13</b>
	2.1 Sports Halls	13 -
	2.2 Swimming Pools	15 -
	2.3 Tennis Courts, MUGAs & Bowling Greens	19 -
	2.4 Athletics Facilities	23 -
	2.5 Other Specialist Facilities	25 -
	2.6 Water Sports	28 -
	2.7 Outdoor & Adventure Sports	32 -
	2.8 Health and Fitness	34
<b>Section 3</b>	<b>Framework for the Strategy and Action Plans</b>	<b>36 -</b>
	Table 1: Draft Action Plan by Facility Type	39 -
	Table 2: Draft Action Plan by Sports Hub	73 -
<b>Section 4</b>	<b>Implementation, Monitoring and Review</b>	<b>81 -</b>



















































































































































	Strategic Priorities/Water Sports	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
ENHANCE	<b>W3-</b> To Increase capacity for water sports and accessibility to the water through improving shore and beach based facilities including car parking, storage, changing and shower facilities, chandlery supplies etc	<p>Improvements in car parking.....</p> <ul style="list-style-type: none"> <li>• Sites.....</li> </ul> <p>Improvements in storage</p> <ul style="list-style-type: none"> <li>• Sites.....</li> <li>• To provide sufficient boat storage and parking for a range of sea craft especially small boats and boats kept ashore and to ensure that storage facilities are appropriate to cater for and support training in water sports.</li> </ul> <p>Improvements in changing and shower facilities</p> <ul style="list-style-type: none"> <li>• Sites.....</li> <li>• To investigate the potential for leasing on-shore facilities (storage and changing) to clubs who have expressed this aspiration.</li> <li>• To ensure facilities such as compressors and divers air for sub aqua are located in easily accessible locations and advertised to visiting users.</li> </ul>	
ENHANCE	<b>W4 -Access to the water:</b> To support adequate and appropriate launching and slipway facilities for sea kayaks and other craft.	<p>Improvements in slipways etc</p> <ul style="list-style-type: none"> <li>• Sites.....Goodrington, Broadsands, Paignton Beach,</li> <li>• To consider how paddlesports can be accommodated in Torbay, away from the harbour areas.</li> </ul>	
ENHANCE	<b>W5 - Club development:</b> To support club improvement projects where demand has been identified, including enhanced clubhouses, changing rooms, boat storage extension or refurbishment, and slipway/pontoon development so that club members have comfortable, state of the art places to train.	<p>Sites.....</p> <ul style="list-style-type: none"> <li>• To support Paignton Rowing Club in its aspirations to move from Paignton harbor</li> <li>• Development of facilities to support South Devon College Watersports Centre in Torbay</li> </ul>	

	Strategic Priorities/Water Sports	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
ENHANCE	<b>W6 - Club Development:</b> To encourage and support more water sports clubs to become ClubMarked, thus assisting their potential for obtaining grants to improve facilities and obtain new equipment.	For example: <ul style="list-style-type: none"> <li>To highlight Paignton Rowing Club as a 'example of good practice' and disseminate its initiatives in developing links with schools and juniors to other water sports clubs in Torbay.</li> </ul>	
ENHANCE	<b>W7 -Club Development/Participation/Disabilities:</b> To support the provision of facilities and access points which will enable access and participation in water sports by people with disabilities; thus ensuring that many of the programmes currently being developed by water sports NGBs to target these participants can be implemented in Torbay.	<ul style="list-style-type: none"> <li>To promote more actively the work of Sailability which provides sailing opportunities for people with disabilities.</li> </ul>	
ENHANCE	<b>W8 - Indoor Training:</b> To ensure that existing indoor wet and dry facilities can cater for training needs of, e.g. canoeing (swimming pools) and rowing (fitness facilities).		
PROVIDE	<b>W9</b> -To provide new and enhanced facilities to support the expansion/introduction of activities and the holding of events:	<ul style="list-style-type: none"> <li>To provide facilities capable of staging and supporting international sailing events.</li> <li>To support provision of dinghy sailing centre within the Bay</li> <li>To investigate why there are no water-skiing or windsurfing clubs in Torbay and to consider what facilities/support may needed to develop these</li> <li>To investigate the provision of beach volleyball and football courts at a seafront location in Torbay (Goodrington?)</li> <li>To ensure that appropriate on-site facilities exist to support events such as open water swimming</li> </ul>	

	Strategic Priorities/Water Sports	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
PROVIDE	<b>W10</b> -To develop a Watersports Centre for full community access and the development of excellence in partnership with clubs and e.g. South Devon College in a central location – hub for watersports activity	<ul style="list-style-type: none"> <li>• Priority Location: Broadsands, due to sheltered location and accessibility from throughout the Bay.</li> <li>• in addition to the provision of a large multi-use slipway at a central location – potentially either Goodrington or Broadsands – smaller slipways are required at key points around the Bay</li> </ul>	

## OA OUTDOOR AND ADVENTURE -

	Strategic Priorities/Outdoor and Adventure	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
ENHANCE	<b>OA1 (PARKFIELD)</b> - Further consideration to be given to longer term aspiration for development of Parkfield as training base for water, outdoor and adventure sports for young people. (Sports Hub Site P4)	<p>Variety of measures to include:</p> <ul style="list-style-type: none"> <li>• To act as hub for training for young people in water, outdoor and adventure sports, linking with on-shore facilities at Paignton, Goodrington and Broadsands and with Grenville Outdoor Education Centre in Brixham</li> <li>• Improve accessibility to the climbing wall so that it can be accessed without going through the sports hall</li> <li>• Support the formation of a BMX club based at Parkfield, so that the competition standard track can develop further and cater for regional events</li> <li>• Improve storage for water based craft and equipment</li> <li>•</li> </ul>	
PROTECT	<b>OA2</b> - Protect and enhance established routes and facilities for outdoor and adventure sports including both natural and built provision		

	Strategic Priorities/Outdoor and Adventure	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
PROVIDE	<b>OA3 (CYCLING)</b> - Support the development of an integrated cycling network and facilities within Torbay.	<ul style="list-style-type: none"> <li>To progress the implementation of the Cycling Development Plan for Torbay, based around the four strategic priorities of: development of cycling infrastructure; community investment programme; major participation events and further development of Parkfield.</li> <li>To deliver the National Cycle Network (NCN) in Torbay connecting with Devon including a 3 mile seafront section giving a direct and scenic route between Torquay and Paignton using on-road cycle lanes and off-road shared use cycle paths</li> <li>To support recommendations regarding cycling within the Torbay Green Infrastructure Delivery Plan</li> <li>To progress the completion of the Cyclo park at Clennon Valley and the provision of a linked cycle-specific building for indoor training and storage.</li> <li>To continue to support the development of facilities at Scadson Woods, in partnership with TQ3 Mountain biking club.</li> <li>Ensure all new sports facilities have appropriate bike storage facilities</li> </ul>	
PROVIDE	<b>OA4 (CYCLING)</b> - Support enhancements/upgrades to existing routes that would lead to increased use, a better and safer cycling experience and help to make entry level into cycling easier,	<ul style="list-style-type: none"> <li>Wherever possible, to include lighting of routes, route and distance markers and the provision of 'drop-in' points in parks and key gathering spaces in conjunction with other sports</li> </ul>	

	Strategic Priorities/Outdoor and Adventure	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
ENHANCE	<b>OA5 (CLIMBING)</b> - Support enhancements/upgrades to existing facilities that would lead to increased use, a better and safer climbing experience and help to make entry level into climbing easier.:	<ul style="list-style-type: none"> <li>To continue to support the formation of climbing walls at indoor sports halls within Torbay, where need/interest has been identified.</li> </ul> <p>Priority sites:</p> <ul style="list-style-type: none"> <li>Torquay Academy</li> <li>To support ancillary facilities (toilets, shelters) to increase enjoyment, safety and capacity of outdoor climbing sites, especially for young people e.g. between Breakwater Beach and Berry Head</li> </ul>	
ENHANCE	<b>OA6 (GOLF)</b> - Support enhancements/upgrades to existing courses that would lead to increased use		
PROVIDE	<b>OA7 (OTHER SPORTS)</b> – Snowboarding, Skateboarding, Orienteering	<ul style="list-style-type: none"> <li>To support proposals and initiatives which develop opportunities, increase participation and ensure viability for these sports, subject to identified need and robust business and development plans.</li> </ul>	



## HF HEALTH AND FITNESS -

	Strategic Priorities	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
ENHANCE	<b>HF1</b> -Improvement and promotion of facilities on school sites in order to widen community access.	Priority sites: <ul style="list-style-type: none"> <li>Paignton C&amp;SA – Borough Road (currently closed to community use)</li> <li>St Cuthbert Mayne School, Torquay</li> <li>South Devon College</li> </ul>	
PROVIDE	<b>HF2</b> - Positive provision for health and fitness should be made particularly in conjunction with new housing development throughout the Bay		
PROVIDE	<b>HF3</b> - Development of range of health and fitness facilities to promote cross-facility participation and improve viability of existing facilities.	<ul style="list-style-type: none"> <li>Wherever possible in new developments, install outdoor fitness equipment (as currently provided at Goodrington &amp; Youngs Park, Preston Green, St Mary's Park Brixham and Upton Park Torquay)</li> <li>Provision of health and fitness facility for community use at Plainmoor Sports Hub (preferably in association with Plainmoor Community Pool)</li> </ul>	
ENHANCE	<b>HF4</b> – Encourage all new health and fitness facilities to promote pay and play at affordable rates for Torbay residents		
ENHANCE	<b>HF5 and TB2</b> - Development and promotion of 'Fit for Free' network of facilities across Torbay	<ul style="list-style-type: none"> <li>To consider how to effectively promote a range of free, fitness facilities throughout the Bay – the facilities already exist, although some require quality enhancements. To include: MUGAs, free access tennis courts, cycleways, footpaths, outdoor fitness equipment and table tennis tables, for example</li> </ul>	

**TABLE 2 ACTION PLAN BY SPORTS HUB -**

LOCATION	Sports/Facility		Action proposed/ required
<b>B1: BRIXHAM SPORTS HUB</b>			
Brixham Sports Centre	Sports Hall	SH2	Provision of separate changing facilities for sports hall
Brixham Sports Centre	Sports Hall	SH6	Address spare capacity in sports hall
Brixham Sports Hub	AGP	SH2	Priority site for IRB22 3G artificial grass pitch (football and rugby) – see PPS
Admiral Pool Brixham	Swimming	SP1	Investigate the feasibility of providing learner pool to meet minimum requirements as specified by ASA
Admiral Pool Brixham	Swimming	SP1	Support for improved storage and car parking
Admiral Pool Brixham	Swimming	SP1	Investigate the feasibility of providing on-site 'dry-side' facilities to revenue e.g. medical treatment centre and/or multi gym and fitness equipment
Brixham Sports Centre	Squash	SF6	Protect existing 2 squash courts at Brixham Sports Centre

LOCATION	Sports/Facility		Action required
<b>B2: GALMPTON SPORTS HUB</b>			
Churston Ferrers Grammar School	Tennis	TB3	Support proposals for floodlighting of existing courts where this would increase the hours of community use
Churston Ferrers Grammar School	Athletics	AT4	Support provision of a throwing cage at Churston Ferrers Grammar School for use by South Devon Athletics Club;

LOCATION	Sports/Facility		Action required
<b>OTHER SITES IN BRIXHAM</b>			
Brixham Bowls Clubs	Bowls	TB4	Establish closer working partnerships between Brixham Bowling Club and St Mary's Bowling Club
St Mary's Park, Brixham	Tennis	TB3	General upgrade of tennis courts surface, nets, fencing etc
St Mary's Park, Brixham	Tennis	TB3	Support proposals for floodlighting of existing courts where this would increase the hours of community use and participation. Priority sites for 4 floodlit courts
Brokenbury Quarry	General		Protection as site for outdoor sports use

LOCATION	Sports/Facility		Action required
<b>P1: CLENNON VALLEY SPORTS HUB</b>			
Torbay Leisure Centre	Sports Hall	SH1	Work with existing providers/operators to ensure daytime community use is maintained
Torbay Leisure Centre	Indoor: The following should be considered as part of the redevelopment proposals for Torbay Leisure Centre to ensure that existing and future community needs are being met:	SH7	<p>Sports halls / dryside facilities</p> <ul style="list-style-type: none"> <li>• 8 badminton court hall with spectator seating (retain existing or equivalent replacement) (minimum requirement)</li> <li>• 4 squash courts (at least one glass back) (minimum requirement)</li> <li>• 2 dance studios/activity rooms (minimum requirement)</li> <li>• 75 station fitness suite (minimum requirement)</li> <li>• Possible site for Table Tennis: new facility hub required for coaching, training and competition</li> </ul>
Torbay Leisure Centre	Indoor	SF2	Possible site for permanent indoor venue for archery meeting NGB requirements
Torbay Leisure Centre	Indoor	SF3	Possible site for landmark boxing facility in Torbay.
Torbay Leisure Centre	Indoor	SF4	Possible site for multi-discipline dedicated facility for gymnastics in Torbay
Torbay Leisure Centre	Indoor	SF5	Provide upgraded facilities for shooting within Torbay (Paignton Rifle and Pistol Club) (minimum requirement) subject to evidence of need provided by the club and the national governing body.

Torbay Leisure Centre	Indoor	SP4	New 25m (preferably 8 lane) pool along with a learner pool and spectator seating, to meet minimum size requirements as stated by ASA (minimum requirement)
Torbay Leisure Centre	Indoor	G13	Roc Active – improved/specialist facilities for disability sport (minimum requirement)
Torbay Leisure Centre	Outdoor	SH7	Upgrade of existing sand artificial grass pitch (minimum requirement) (see PPS)  Preferred site for full size 3g IRB22 artificial grass pitch for football and rugby (see PPS)  Completion and promotion of closed road circuit at Clennon Valley as training and recreational resource for cyclists, road runners and athletes in Torbay  To progress the completion of the Cyclo park at Clennon Valley
Torbay Leisure Centre	Outdoor	AT5	Compact Athletics Facility - possible site

LOCATION	Sports/Facility		Action required
<b>P2: PAIGNTON COMMUNITY &amp; SPORTS ACADEMY SPORTS HUB</b>			
Paignton C&SA – Borough Road	Sports hall	SH6	Promote use of PC&SA Borough Rd sports hall for badminton and cricket
Paignton C&SA – Borough Road	H&F	HF1	Fitness suite in need of updating and could be used by community if sufficient investment made.
Paignton C&SA – Borough Road	Sports Hall	SH3	Volleyball: introduce/develop at existing sports halls e.g. Paignton C&SA Borough Road.
Paignton C&SA – Waterleat Road	Sports hub	SH2	To support proposal for mezzanine floor for spectator seating to become multi hub spectator venue for basketball, futsal, netball & badminton
Paignton C&SA – Sports hub	Athletics	SH6	Review availability of sports halls with spare capacity, to accommodate athletics training (Paignton Community & Sports Academy sports hub?)

LOCATION	Sports/Facility		Action required
<b>P3: BROADSANDS WATERSPORTS HUB</b>			
Paignton Broadsands	Water	W10	Site for Watersports Centre for community use and development of excellence, due to sheltered location and accessibility from throughout the Bay.

LOCATION	Sports/Facility		Action required
<b>P4: PARKFIELD SPORTS HUB</b>			
Parkfield	Sports hall	SH1	Investigate introducing pay and play use of sports hall, and to increase school use during the day Work with existing providers/operators to ensure daytime community use is maintained and/or improved.
Parkfield	Sports hall	SH1	Improve access to the sports hall by local community sports clubs.
Parkfield	Sports Hall	SH3	Volleyball: introduce/develop at existing sports halls Central venue: possible site at Parkfield
Parkfield (short term)	Specialist provision	SF2	Possible site for permanent indoor venue for certain specialist sports if meeting NGB requirements
Parkfield	Cycling	OA1	Support the formation of a BMX club based at Parkfield, so that the competition standard track can develop further and cater for regional events
Parkfield	Water & Outdoor	OA1	Consider further the potential to develop the Centre as a base for water, outdoor and adventure activities for young people
Parkfield	Water & Outdoor	OA1	Improve storage for water based craft and equipment

LOCATION	Sports/Facility		Action required
<b>OTHER SITES IN PAIGNTON</b>			
South Devon College	Sports hall	SH2	Provide new pedestrian access to the sports hall directly from the main college car park, along with a separate community reception area to increase community use
South Devon College	Sports hall	SH2	Improvements to sports hall: new line markings for basketball & paint walls light blue to improve use for badminton
South Devon College	Water & Adventure	W3	Investigate options for improved storage of equipment on site to facilitate development as centre for outdoor and adventure sports
South Devon College	H&F	HF1	Improvement and promotion of health and fitness facilities in order to widen community access.
South Devon College	AGP	SH2	Possible site for provision of floodlit 7v7 3g AGP (or other appropriate size) see PPS)
Victoria Park	Tennis	TB3	Support improvement (relining) of tennis courts
Victoria Park	MUGAs	TB2	Support development of Improvement Plan for MUGAs and other outdoor court facilities in the Park
Scadson Woods	Cycling	OA3	To continue to support the development of facilities at Scadson Woods, in partnership with TQ3 Mountain biking club.
Oldway	Tennis	TB1	Replace 6 non-grass outdoor courts at Oldway, of which minimum 4 floodlit
Paignton	Bowls	TB4	To encourage greater partnerships working between Paignton bowling clubs
Paignton	Water	W4	Improvements in slipways Goodrington, Broadsands, Paignton beach
Paignton	Water	W5	To support Paignton Rowing Club in its aspirations to move from Paignton harbour
Paignton Goodrington	Water	W9	To investigate the provision of beach volleyball and football courts at a seafront location in Torbay (Goodrington?)

LOCATION	Sports/Facility		Action required
<b>T1: TORQUAY ACADEMY SPORTS HUB</b>			
Torquay Academy	Tennis/netball	SH2	The MUGA (4 netball/tennis courts) could achieve higher use by being floodlit or covered and meet ing need for netball
Torquay Academy	Sports hall	SH5	Upgrade of activity room with laminated floor – also storage for bikes
Torquay Academy	Climbing	OA5	To support the formation of climbing walls at indoor sports halls within Torbay, where need/interest has been identified.

LOCATION	Sports/Facility		Action required
<b>T2: TORQUAY GRAMMAR SCHOOL SPORTS HUB</b>			
Torquay Grammar School for Girls	Sports hall	G3 & SH6	Potential to increase use of sports hall for community use.
Torquay Boys Grammar School	Tennis	TB3	Support proposals for floodlighting of existing courts where this would increase the hours of community use.

LOCATION	Sports/Facility		Action required
<b>T3: TORRE VALLEY SPORTS HUB</b>			
Torre Valley North	Athletics	AT1	Protect running track and field event facilities at Torre Valley North
Torre Valley North	Athletics	AT4	Support improvements to changing facilities and enlargement of fitness facility at Torre Valley North
Torre Valley North	Athletics	AT6	Compact Athletics Facility - possible site

LOCATION	Sports/Facility		Action required
<b>T4: TORQUAY SEAFRONT SPORTS HUB</b>			
Riviera International Centre	Swimming	SP1	Implement swimming pool refurbishment
Abbey Park	Tennis	TB3	Phased programme of upgrading of tennis courts
Abbey Park	Tennis	TB7	Explore partnership working between operator of Abbey Park tennis courts and Torquay LTC
Abbey Park	Tennis	TB3	To support proposals for floodlighting of existing courts where this would increase the hours of community use and participation. 4 courts min. To be floodlit
Torquay LTC	Tennis	TB3	Support improvements to car parking and signposting
Torquay	Bowls	TB4	To promote partnership between Torquay Bowls Clubs, particularly those in T4.

LOCATION	Sports/Facility		Action required
<b>T5: ACORN CENTRE SPORTS HUB</b>			
Acorn Centre	Sports Hall	SH2	To support Trustees plans for new changing rooms for indoor and outdoor sports
Acorn Centre	Sports Hall	SH2	To support development of floodlit half size/9v9 AGP (either upgrade or new provision),
Acorn Centre	Sports Hall	SH1	Work with existing providers/operators to ensure daytime community use is maintained
Acorn Centre	Sports Hall	SH5	To support provision of new activity rooms



LOCATION	Sports/Facility		Action required
<b>T6: PLAINMOOR SPORTS HUB</b>			
Westlands School	AGP	SH2	Upgrade and floodlighting of existing MUGA
Westlands School	Sports hall	SH6	Potential to increase community use of sports hall at weekends.
Westlands School	Sports hall	SH3	Volleyball: introduce/develop at existing sports halls e.g. Westlands School
Plainmoor Sports Hub	H&F	HF3	Possible site for community based fitness gym (preferably in association with Plainmoor Pool)
Plainmoor Community Pool	Swimming	SP1	Investigate feasibility of providing learner pool to meet minimum requirements as specified by ASA to meet future growth in demand in Torquay

LOCATION	Sports/Facility		Action required
<b>OTHER SITES IN TORQUAY</b>			
St Cuthbert Mayne	Sports Hall	SH6	Potential to increase use of sports hall for community use.
St Cuthbert Mayne	H&F	HF1	Improvement and promotion of health and fitness facilities in order to widen community access.
Torquay Squash Club	Squash	SF6	Protect existing courts (five, incl. one glass back)
Upton Park	Tennis	TB3	General upgrade of tennis court surface
Upton Park	MUGAs	TB2	Support development of Improvement Plan for MUGAs and other court/outdoor facilities in the park
Cary Park	Tennis	TB3	Cary Park (resurfacing of 3 courts)
Torquay	Bowls	TB5	Support for Torquay Bowls Club: relocation of clubhouse and improved car parking

## 4: IMPLEMENTATION, MONITORING AND REVIEW -

---

- 4.1 The principles and findings of the Torbay Sports Facilities Strategy can be applied to support a variety of different outcomes, including;
- Sports development planning
  - Informing planning policy and planning applications
  - Supporting funding bids
  - Facilitating decision making relating to facility and asset management
  - Informing capital programmes and related investment
  - Informing the role of sports provision and participation in public health and contributing towards the achievement of wider aims and objectives
- 4.2 The evolving context of participation in sport and active recreation means that monitoring and review of the strategy is as important as the initial preparation of the document to ensure it remains sufficiently robust to fulfil the above roles.
- 4.3 The steering group/key stakeholder group will therefore be committed to keeping the strategy alive through;
- Monitoring the delivery of the recommendations and actions and identifying any changes that are required to the priority afforded to each action
  - Recording changes to the facility stock in Torbay and evaluating the impact of this on the supply and demand information
  - Assessing the impact of changes to participation, including changing trends
- 4.4 The ongoing monitoring of the strategy will be led by Torbay Council and it is anticipated that it will constitute;
- Support for the creation of sport specific forums to discuss issues arising and to lead the delivery of the strategy in conjunction with key partners
  - Establishment of a Torbay Council working group that meets twice annually to review progress by all key partners on the strategy delivery and to discuss any issues arising
  - Production of an annual progress summary on the delivery of the Sports Facilities Strategy. This will include;
    - a review of participation with support from National Governing Bodies, to identify any key changes to participation trends in Torbay, and the likely implications of these changes for the strategy;
    - an assessment of changes to the facility stock (including a full review of Active Places Power)
    - progress on the strategy delivery

- a full annual steering group meeting, or individual annual meetings with National Governing Bodies of Sport to inform and discuss the annual progress summary and agree next steps
- the amount of funding for sports facilities delivered in association with new development is monitored through the Planning Department