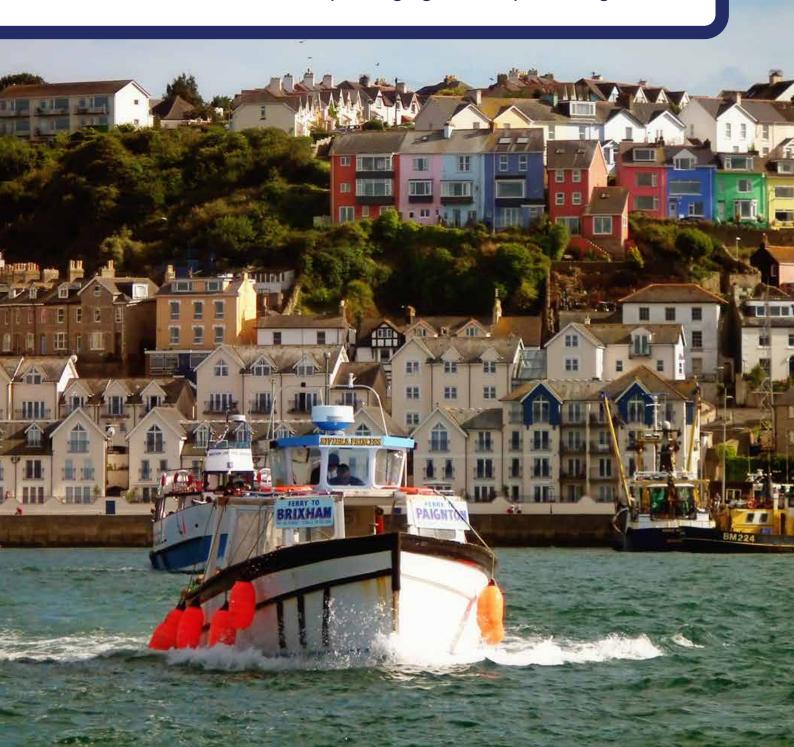




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Annual Report 2013

The science and art of preventing disease, prolonging life and promoting health





The focus of this year's annual report is around how local

government rises to the challenge of inequalities and an aging population. It describes the current health of the people of Torbay and the inequalities in health outcome experienced locally.

April 2013 saw responsibility for Public Health move from the NHS to local government. Torbay Council is now responsible for commissioning a wide range of local public health and health improvement services and receives a dedicated ring fenced budget to meet this new duty¹.

The national and local vision for Public Health² is 'to improve the health of the population and the health of the poorest, fastest'. This remains a challenge, but also an opportunity. Action to address health inequalities and improve health outcomes cannot be solved by NHS treatment alone, however excellent and well regarded the treatment is.

The evidence of the Marmot³ review is that 'the link between social conditions and health is not a footnote to the 'real' concerns with health – health care and unhealthy behaviours – it should become the main focus.' In other words, action needs to be taken to improve the inequalities in social conditions within our area in order to improve the health of our population overall.

The opportunity is that by returning responsibility for Public Health to the council, we can now harness the wider services of the council to improve health, with a particular focus first and most in the areas of greatest disadvantage.

The areas of greatest disadvantage have significantly lower life expectancies compared to those living in the least disadvantaged. This gap in life expectancy has widened in recent years, and is now some 12 years for males and 8 years for females. The cause of this increase in gap is multifactorial; however mortalities from cancers and circulatory related diseases are the highest recorded causes of this gap. We need to look at the causes of these diseases in our disadvantaged areas.

The public health perspective is to prevent disease and ill health and promote health and wellbeing. Services commissioned across Torbay are preventative and are aimed at increasing life expectancy, and reducing the burden of disease on the population.

We have an older population in Torbay, one with experience, knowledge and skills. However, as we age, our health deteriorates. Our deteriorating health places significant pressures on the health and social care system.

We need to promote health across the population, today's middle aged population are tomorrows older population. Preventing tomorrow's ill health needs to be done today. Understanding how we can achieve this together is the theme of this report.

This report has set out to highlight the opportunities for council services to reduce social inequalities and improve health. It is my last one as Director of Public Health for Torbay. Whilst we still have some particular challenges locally, I feel that the enthusiasm and commitment of local councillors and council staff to focus services on improving health will make a real difference to the health of our local population.

Debbie Stark, Torbay Director of Public Health

Ageing population

and life expectancy

Managing the ill health of an ageing population is a challenge for Torbay

We are lucky enough to live in a world where medical advances, improved understanding of illness and disease are contributing significantly to increasing our life expectancy. As a society, we are living longer than ever before. However as society ages, the volume of ill health that needs managing is also increasing. This places pressure on the health and social care system.

Age is arguably the biggest risk factor for health, as we age our chance of developing different long term conditions increases. The burden of ill health is generally higher in our poorer communities through an accumulation of inequalities.

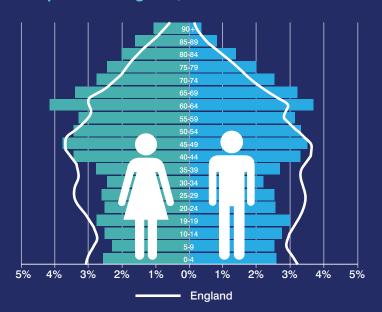
Torbay has a higher proportion of older people in the population compared with the national average. This higher proportion is expected to increase over the coming years⁴.

On our current trajectory, and assuming today's prices, we may expect the over 85 population to cost the NHS in Torbay (Hospital care) around £1m⁵ more in 2020 compared to today, based on demographic change alone.

We must ensure we have a local system in Torbay that is fit for our aging population. Across South Devon and Torbay, there is nationally recognised joined up care across the health and social care system to manage this pressure now, and as it increases over the coming future. The recent awarding of Pioneer Bid status to the local community builds on Torbay's historic integrated work. and as it increases over the coming future.



Population pyramid for Torbay compared to England, 2011 Census



Life expectancy lowest for the poorest in society

Life expectancy at birth is the average number of years a new born baby would survive if they experienced the age specific current mortality rates for that particular area and time period throughout their future life.

In Torbay, life expectancy at birth has generally increased overtime. However in recent years life expectancy for both males and females in the bay has increased slower than the national average. The latest estimates for 2009/11 show a significant gap between female life expectancy in Torbay compared to England. That is life expectancy for females in Torbay is significantly lower than the England average⁶.

2009/11 Life expectancy (years)

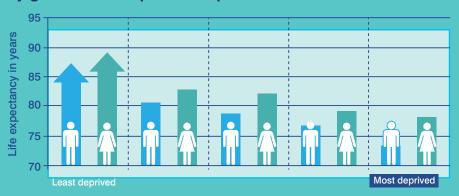
	Females	Males
England	82.9	78.9
South West	83.7	79.8
Torbay	82.2	78.4
Cornwall	83.3	79.2
Devon	84.0	80.3
Plymouth	82.1	78.0

Widening gap in life expectancy and premature mortality

Widening gap in life expectancy

Within Torbay, life expectancy at birth isn't evenly distributed across our population. Torbay's more deprived (lower income) communities live, on average, between around 8 (females) and 12 (males) years less than those in less deprived communities. Life expectancy at birth for those born between 2009 and 2011 is some 86.3 years for males born in Churston with Galmpton, compared to 74.6 years for males born in Roundham with Hyde. For females, this is some 87.8 years for those born in Goodrington with Roselands and 80.0 years for those born in St Mary's with Summercombe. Latest national estimates suggest an equivalent gap of around 8 years for males and 6 years for females.

Torbay life expectancy estimates at birth for 2009/11, by gender and deprivation quintile



The gap in life expectancy has widened in recent years. This widening of the gap is multifaceted and is the result of various factors; however diseases such as cancer and circulatory related diseases constitute a significant part of this increasing gap. More specifically, the big killers are lung cancer, prostate cancer in males and breast cancer in females, and circulatory diseases such as stroke, chronic ischaemic heart disease and acute myocardial infarction⁷.





Cancers and circulatory diseases account for around two thirds of premature mortalities

On average, around 500 people die prematurely in Torbay per year. The burden of premature mortality is not equally distributed across the population. With almost 4 in 10 deaths in the more deprived communities being to people aged less than 75, compared to less than 2 in 10 in our least deprived communities.

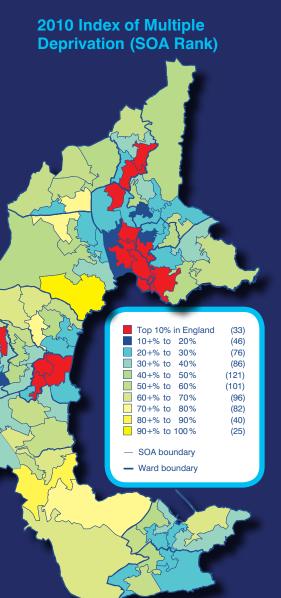
Two thirds of premature mortalities in Torbay are for cancer and circulatory related diseases of the circulatory system, that's around 190 people dying before their 75th birthday per year from cancer and around 110 people dying before their 75th birthday for circulatory related diseases⁷. To reduce premature mortality, we need to look at the causes of causes for these diseases in our disadvantaged areas. Moving 'upstream' to try and prevent the disease in the first place is better for both individuals and the tax payer than relying on treatment alone.

Torbay mortalities under 75 years proportion by disease in 2008/10

42% 24% 17% 9% 8%

cancers circulatory other respiratory system diseases diseases diseases

Understanding and tackling inequalities in the Bay



Inequalities remain a challenge for Torbay

Health inequalities are when different people experience different health outcomes. For example, higher rates of people dying prematurely in one community compared to another community. Some differences, such as ethnicity, may be fixed. Others are caused by social or geographical factors (known collectively as 'health inequities') and can be avoided or mitigated, for example, risk taking behaviours such as smoking or excessive alcohol consumption, or a poor living environment or lack of access to open spaces.

The English Indices of Multiple Deprivation are a national set of indicators that model deprivation at both local authority level and also at small areas. The Index of Multiple Deprivation is constructed from a weighted model; the model is weighted in favour of income and employment.

Torbay's relative position within recent models of deprivation has shown a worsening situation. With an increasing population living in the top 10% most deprived in England.

Key findings:

- Torbay is within the top 20% most deprived local authority areas in England for the rank of average score and the rank of local concentration.
- Overall levels of relative deprivation have worsened in Torbay, with an estimated 21,000 residents living in areas considered in the top 10% most deprived in England, compared to an estimated 15,500 in 2007.

The map illustrates the geographical distribution of relative deprivation in Torbay for the Index of Multiple Deprivation⁸. The small coloured areas are known as LSOAs (Lower Super Output Areas), areas in red are areas considered within the top 10% most deprived in England. Torbay's electoral wards are shown with the slightly thicker lines.

Inequalities are multi-faceted, with complex relationships between individuals and areas. Understanding these relationships is important in attempting to reduce the overall picture of inequalities that exist in Torbay. Local authorities are uniquely placed to tackle health inequalities, as many of the social and economic determinants of health, and the services or activities which can make a difference, fall within their remit.

How do we improve Public Health in the Bay and reduce the gap in life expectancy?

The Health and Social care Act 2012 establishes health and wellbeing boards as a forum where key leaders from the health and care system work together to improve the health and wellbeing of their local population and reduce health inequalities. Torbay's Health and Wellbeing Board became operational from the 1st April 2013, and includes elected members, the Director of Public Health, the South Devon NHS Clinical Commissioning Group (who buy our health care), Healthwatch, the Director of Adult Social Care and the Director of Children's Services.

Torbay's Health and Wellbeing Strategy is focused on three principles for improving our collective health⁹:

First & Most - Focusing attention and effort to address the wider health and wellbeing inequalities that exist between communities within the Torbay

Early intervention - Improving overall outcomes and ultimately reducing cost with a focus on prevention rather treatment

Integrated and joined up approach - Joining up planning, commissioning and delivery at a local level

Risk taking behaviours

higher in Torbay

A risk taking behaviour is one that places individuals at an increased risk of poorer health outcomes. Risk taking behaviours are generally started, and are higher, through adolescence and continue into adulthood. Risk taking behaviours are also strongly linked to our more deprived communities.

Smoking, a big risk factor for premature mortality

Smoking is by far the most important preventable cause of premature mortality for cancer, and circulatory related diseases across our population.

In Torbay 1 in 5 adults is a smoker. Children born in our more deprived communities have a higher chance of being born to mothers who smoke.

Around 1 in 3 mothers in our more deprived communities smoke during pregnancy, compared to around 1 in 20 in our least deprived.

Stop smoking services helped people quit smoking in Torbay last year

Sexual health

Good sexual health is important for all. It is important to have the right support and services to promote good sexual health for all people of all ages.

Sexual Health services are available for all people in Torbay, although there is an additional focus on young people under the age of 25.

There is an increased degree of risk taking behaviour in the under 25 sexually active population in Torbay – this is evidenced by an increase in acute sexually transmitted infections between 2009 and 2012. Chlamydia remains the most prevalent of these infections, and has been targeted accordingly for screening (testing and treatment) through several settings including acute care, general practice, young person's outreach services and pharmacies.

In Torbay these services are based on need and includes sexual and reproductive sexual health services

1 in 8 young people tested in Torbay have Chlamydia.



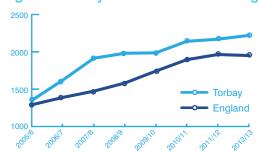
and activities aimed at reducing the number of unplanned pregnancies and the overall number of young people who become pregnant

High levels of premature mortality from liver disease

Most people who have alcohol-related health problems are simply people who have regularly consumed more than the recommended levels for some years. Over time, this can cause serious health problems, such as liver problems, reduced fertility, high blood pressure, increased risk of various cancers and heart attack.

There has been a gentle decline in the numbers requiring alcohol treatment over the past 12 months and we have witnessed an increase in the proportion who exited treatment successfully.

Although rates have been increasing nationwide, alcohol-related hospital admissions are significantly higher in Torbay than the national average.



Directly standardised rate per 100,000 for alcohol-related hospital admissions over time

Successful drug treatment, but legal highs becoming an increasing challenge

Torbay has above average proportions of clients successfully leaving treatment drug free, most of whom are maintaining their recovery in the community and not re-presenting back into treatment having relapsed.

In 2012/13 there were 660 adults in drug treatment, or which 560 were opiate and or crack users.

There is also the emerging theme of novel psychoactive drugs, otherwise known as 'legal highs' These drugs mimic, or claim to mimic, the effects of illegal drugs. Although these drugs are marketed as legal substances, this does not mean they are safe or approved for people to use - it just means they have not been declared illegal to use and possess. This presents a challenge to services given the ever changing nature of them.

Preventing long term conditions to reduce future burden of ill health

Mental Health

Our health is about more than just the absence of disease. Our mental wellbeing is just as important. Around 1 in 4 people will experience a mental health problem at some point in their life and one in six adults has a mental health problem at any one time. This includes depressions, anxiety and wider diseases such as dementia¹⁰.

The number of people with dementia is increasing. In Torbay there are around 1,250 registered patients on the dementia disease register (just under 4% of the over 65 population). However, population level prevalence estimates suggests the number of persons with dementia is nearer 2,500 (around 7.5% of the over 65 population). As society ages, the number of people with dementia is expected to increase.

Is the rise in obesity due to how we live our lives?

Obesity is a term used to describe somebody who is very overweight with a high percent of body fat. Being obese increases your risk of developing a number of serious and potentially life-threatening diseases, such as:

- type 2 diabetes
- heart disease
- some types of cancer, such as breast cancer and colon cancer
- stroke

In addition, obesity can damage your quality of life and can also trigger depression.

Most cases of obesity are caused by eating too much and moving too little. Consuming high amounts of energy in your diet without burning off the energy through exercise and physical activity, the surplus energy is turned into fat.

Children in Torbay are, on average, less obese than the national average. However there has been an increase in the proportion of children considered as overweight in the bay¹¹.

Modelled estimates, using the Health Survey for England 2008 suggest that more adults in Torbay are obese, 27.6% compared to the England average of 24.2%.

Vaccinations, immunisations and screening programmes

help prevent ill health and protect the population

MMR is a safe and effective combined vaccine that protects against three separate illnesses - measles, mumps and rubella (German measles) - in a single injection. The full course of MMR vaccination requires two doses. The percentage of children receiving both the 1st and second dose by their 5th birthday in 2012-13 was slightly lower in Torbay, at 86.4%, compared to 87.7% for England.

The annual seasonal flu vaccine campaign last winter saw a lower proportion of under 65's receiving their vaccine in Torbay. The percentage of persons aged 65 and over immunised against Influenza (seasonal flu) in Torbay was 69.7% compared to 73.4% across England.

The proportion of women being screened for both breast and cervical cancer is slightly higher than the national average, with 77.1% being screened for breast, and 79.5% for cervical compared to 75.4% and 78.3% for England respectively.

The NHS health check is aimed at those aged 40 to 74 and who are at risk of developing heart disease, stroke, type 2 diabetes or kidney disease. From the 1st April 2013, Torbay Council undertook the commissioning of this through GP's across Torbay. Since the 1st April some 34.1% of those offered a health check have taken it up.



The **challenges** and opportunities going forward



Torbay's demographic profile is one with more older people and higher levels of inequalities. Having an older population isn't necessarily a challenge, but having an aging population in ill health will present a challenge to the health & social care system.

There is also a widening gap in inequalities in the bay, with children born in some communities expected to live significantly shorter lives than children born into other communities. The outcomes across the life course for individuals in our more deprived communities tend, on average to be worse.

Preventing the burden of ill health in tomorrow's older population needs to be considered today to reduce future pressures on the health and social care system.

Most effective actions to reduce health inequalities will come through action to tackle the social determinants of health. To date, attempts to reduce health inequalities have not, according to Marmot³, systematically addressed the background causes of the social determinants and ill health and have tended to rely on tackling lifestyle causes (such as smoking), through behaviour change programmes.

Health inequalities are likely to persist between socioeconomic³ groups, even if lifestyle factors (such as smoking) are equalised across socioeconomic groups, if we don't address the fundamental causes of inequality. Reducing health inequalities requires significant changes to investment patterns, but, even without considering the moral and social justice case, the financial costs of doing nothing about health inequalities will be even more significant.

The poster (over leaf) presents an opportunity to understand how some of the services provided and commissioned by the local authority can influence the people of Torbay's health and wellbeing.

There are three opportunities going forward:

- Principles such as 'first and most' are a key approach to reduce the scale of inequalities across Torbay.
 Focusing solely on the most disadvantaged in Torbay will not reduce health inequalities sufficiently. To reduce the gap in inequalities, actions must be universal, but with a scale and intensity that is proportionate to the level of disadvantage i.e. our more disadvantaged communities are targeted first and most.
- 2. Pioneer bid status will bring organisations together to support integrated care across the health and social care system for the population of Torbay and Southern Devon. It will be important for the NHS (Hospital and commissioners) as well as the Council to try to prevent ill health to reduce future pressures on demand.
- 3. Focus on determinants such as parks, green spaces, housing, employment and education. Torbay Council commissions services to directly improve the population's health such as smoking cessation, drug and alcohol support and NHS health checks through the local authority public health grant. However there are wider opportunities for the Council to indirectly improve Torbay's health; such as promoting a healthy community through the local plan, making the healthy option the easy option, improving the standard of housing in the bay, lifting individuals and families out of poverty.

Rising to the challenge through health improvement

Local government has a long and proud history of promoting and protecting the public's health dating back to Victorian times. It was only in 1974 that the NHS took over most public health functions. The Government has returned responsibility for improving public health to local government for several reasons, namely their1:

- population focus
- ability to shape services to meet local needs
- ability to influence wider social determinants of health
- ability to tackle health inequalities.

Some things about individuals are outside our control, such as date of birth, gender and any hereditary factors impact on health. However, there are some factors that can be influenced, such as the conditions in which we live and work, the ability to earn an income and the wider environment surrounding us. These collective factors are known as 'social determinants of health'

Torbay Council is already working with various partner organisations, such as the NHS, the Police, housing providers, the voluntary sector, the community and others for the wider community of Torbay. Understanding the opportunities local government presents, and how different functions operate to improve the population's health is the purpose of this poster.

The diagram to the right illustrates some of the different things Torbay Council does with partners, and how they influence the people of Torbay's health.

What is Public Health?

Public Health is "The science and art of promoting and protecting health and well-being, preventing ill-health and prolonging life through the organised efforts of society"14

But what does that mean for Torbay?



dapted from Somerville et al12

A GP is interested in an individual's health; Public Health is interested in the population's health.

An analogy of public health is represented by this 'upstream' 'downstream' diagram, where GPs, nurses and doctors in the hospital are all busy seeing and treating patients, represented by the people being pulled out of the river. Public health is about going back

'upstream' to find out why people are falling into the river in the first place and then from an evidenced based perspective, try to prevent people from falling into the river in the first place.

Examples of upstream could include;

- Improving housing conditions to reduce the chance of injury, or respiratory related diseases
- Targeting services to areas of greatest need, making sure that services are aimed at those who need them most
- Working across departments and organisations to reduce the underlying causes of premature mortality
- Promoting Torbay as a healthy community and making healthy choices the easy choices – this could be through transport plans to promote walking, or open spaces to promote physical activity

Some of the opportunities to keep individuals and communities healthy



Lifestyle factors

are modifiable behaviours that can be adjusted to improve and prevent ill health.

Torbay Council commissions health improvement services to support people wanting to change their lifestyle:

Drug and Alcohol services to help people with addictions

Sexual health services to screen for sexually transmitted diseases

Strength and balance classes to prevent fall related injuries Stop smoking services to reduce the

prevalence of smoking Weight management programme to support those needing to lose weight, including healthy eating

Torbay Council works with NHS England and GP's to monitor the health of the population;

NHS England **Screening programs** for different cancers

NHS **Health checks** – aimed at those aged 40 to 74

National child measurement programme – height and weight of children in reception and year 6 across the bay

Torbay Council works with Health Visitors, Public Health England, GP's and NHS England to promote health for the population;

There are 39 full time equivalent health visitors, and 8 full time equivalent school nurses in Torbay

Childhood immunisations such as MMR protect children against serious diseases; around 1,200 children under 5 in Torbay received both doses of the MMR before their 5th Birthday

Breastfeeding gives greater protection against infections for the baby, and also helps to protect the mother against ovarian and breast cancers; around 4 out of ten mothers breastfeed their baby at 6 to 8 weeks after delivery

Seasonal flu vaccine is available to those at risk of flu and its complications; around 70% of those aged 65 and over received their flu jab last winter

Torbay Council works with different community groups, and other organisations to look after and maintain open spaces used by the population every day for recreational and social benefits, including;

207 parks and open spaces, 61 playgrounds, 17 sports pitches and 22 stunning beaches

Social and Community networks are the different networks we

belong to Torbay Council, with members of the voluntary sector, schools & academies and

other agencies act as social and community ies across the bay, and a mobile van that lent out some 670.000 items

last year. In addition to loaning books and DVD's, libraries also run children's events and story times for babies.



There are 30 primary schools, 8 secondary schools and 3 special **schools** (including academies) across Torbay, providing support and education to around 20,000 children and young people

Torbay Council is influenced by the voice of the community

There are 16 Community partnerships across Torbay. Community Partnerships provide an opportunity for people who live or work in the different parts of Torbay to discuss issues of common concern, influence the way in which services are provided and improve their

Local Councillors are elected by the community to decide how the council should carry out its various activities, across Torbay there are 36 councilors and an elected mayor

Torbay Council works with partners to provide networks of support across the voluntary and community sector

Isolation is a risk for individuals, around a third of households in the bay are single occupancy, with some 12,400 over 65's living alone.

There are more than 16,000 unpaid carers in Torbay offering support to friends and family across the bay.

> Torbay's Community Development Trust is a newly established cooperative between voluntary and community organisations, and individuals to increase the impact of the voluntary sector in Torbay.

Across Torbay, there are estimated to be between 450 and 500 community and sports clubs, from residents groups to local football clubs, from local charities to branches of national charities set up locally.

Living and working

is about the conditions and support needed to work and live in the Bav

The homes we live in impact on individual's physical and mental health. Torbay's housing stock is generally in worse condition than the national average

Around 7,000 households (11.4%) in the bay are considered to be in fuel

Building control and planning departments manage planning enquiries to help individuals improve

Torbay Council works with different organisations to help those with housing needs and also to prevent people becoming

Torbay Council works to provide temporary accommodation to vulnerable people, reducing the need for residential care and speeding up hospital discharges.

There are currently just over 3,000 households on the Torbay housing waiting list (for social housing).

Torbay has a lower proportion of social rented properties, and a larger proportion of private rented properties.

Torbay Council works with the NHS, voluntary organisations and others to help people live independently



Across Torbay there are around 6,000 people in need of extra care and support to lead an active life, just under two thirds aged over 65 years.

___ In 2012/13 around 1,250 people entered supporting people services to help them live independent lives

The Torbay Development Agency is the economic regeneration arm of Torbay Council. Supporting the local economy is important to raise the living wage of the bay, and bring people out of poverty

> There are around 2,500 people claiming Job Seekers Allowance in Torbay, around 3.3% of the working age Torbay Council, in partnership with the NHS and population

Just under 5,500 children in Torbay are estimated to live in poverty.

The average **earnings** of people in Torbay are amongst the **lowest** in the Country, at £19,509 is 71% of the England average (£27,302)

Wider environment and society safety nets

are about the services that influence the wider environment we live and work in, and also ensuring there are appropriate safety nets for the most vulnerable in society

Torbay Council works with various agencies to plan future service needs and ensure current partner agencies to strategically plan future service needs. The local plan sets out the this then informs the needs for provision of services such as GPs and schools



An efficient and safe refuse system is important in reducing the risk of ill health. Across Torbay some 57,000 tonnes of waste were collected from households last year, with 25,000 tonnes (45%) being recycled



Having a functional highway system enables people to undertake their daily lives; Torbay Council is responsible for ensuring that the 520km is safe for all.

Torbay Council has a regulatory role with business across the bay. This involves Torbay Council working with a host of external partners, from local businesses to the Police and other public sector organisations to ensure appropriate standards are met



Torbay Council administer two Air **Quality Management Areas** in the bay, these are areas where the air quality isn't as good as we would like for



There are around 1,900 food premises in Torbay, including some 900 licenced



Across Torbay trading standards regulate around 5,000 businesses on behalf of the people of Torbay

Torbay Council is a lead agency, with partners including the NHS and the police, for ensuring the appropriate emergency plans are in place for a variety of incidents

other organisations have a duty to protect the most vulnerable individuals in our community.



There are around 300 children looked after by Torbay Council, equivalent to a rate of some 121 per 10,000 children aged under 18 years, this is the second highest rate across England.

Preventing tomorrow's ill health

'Health' refers to physical, mental and social wellbeing, thus programmes that promote mental health and social connections are as important as those that improve physical health status³.

Helping people to live longer and healthier is not simply about the healthcare received through GP's or at hospital, but also about the wider social determinants of where we live and work, the services that Torbay Council and partners deliver to Torbay's population.

People in poorer areas not only die sooner, they also spend more of their shorter lives with a disability or ill health.

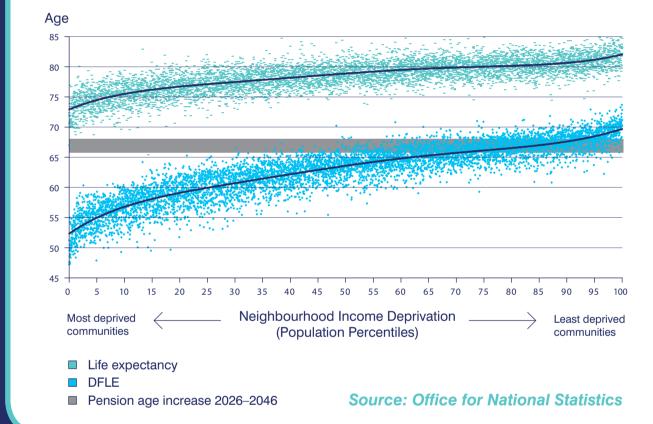
At a national level, it is estimated

that the cost of inequality in illness accounts for productivity losses of around £32 billion per year³. Proportionately, more locally, in Torbay this could represent a cost of inequality in illness of around £75 to £80 million per year⁵.

The collective action of agencies is needed today to promote the health of tomorrows older population. Preventing ill health starts before birth, and continues to accumulate throughout individuals lives.

Life expectancy and disability-free life expectancy (DFLE) at birth

by neighbourhood income level, England, 1999–2003



Useful links 🛄 🖵 🔳



(01803) 201201

www.torbay.gov.uk

Health and Care (01803) 219700

Torbay and Southern Devon NHS

www.torbaycaretrust.nhs.uk



althy Lifesty

South Devon Healthcare **NHS** (01803) 614567

www.sdhct.nhs.uk

South Devon and Torbav Clinical Commissioning Group

(01803) 652500 southdevonandtorbayccg.nhs.uk

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