



Report No: **154/2010** Public Agenda Item: **Yes**

Title: **Health Overview and Scrutiny Work Programme 2010/2011**

Wards Affected: **All**

To: **Health Scrutiny Board** On: **17 June 2010**

Key Decision: **No**

Change to Budget: **No** Change to Policy Framework: **No**

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**1. What we are trying to achieve and the impact on our customers**

- 1.1 To ensure that the Health Overview and Scrutiny Work Programme for 2010/2011 is robust and realistic but also flexible enough to enable emerging issues of concern to be addressed. This will help ensure that overview and scrutiny is both improving and safeguarding health services for the people of Torbay. A successful scrutiny function would also have a positive impact on our customers as the community would be involved in the work being undertaken and the outcomes of that work would be focused on the community's needs.

**2. Recommendation(s) for decision**

- 2.1 **That members review and comment on the Health Overview and Scrutiny Work Programme for 2010/11 as set out in Appendix 1, including the priority issues identified for possible inclusion.**
- 2.2 **That the Health Overview and Scrutiny Work Programme for 2010/11 set out in Appendix 1 be approved.**

### **3. Key points and reasons for recommendations**

- 3.1 The Council's Constitution requires that, early in each municipal year, the Overview and Scrutiny Board co-ordinate the production of a Work Programme for the function as a whole. At its meeting on 26 May 2010 the Overview and Scrutiny Board was advised (in Report 141/2010) that a Health Overview and Scrutiny Work Programme would be agreed at the next meeting of the Health Scrutiny Board.
- 3.2 One of the principles of good scrutiny is that it is carried out by 'independent minded governors' who lead and own the scrutiny process. Accordingly, throughout the year members will be encouraged to identify agenda items for the meetings of the Overview and Scrutiny Board and the Health Scrutiny Board. Sources could include the Forward Plan, ward matters, Community Partnerships, SPAR.net and the media. Torbay LINK (Local Involvement Network) also has the power to refer matters to the Health Scrutiny Board although no referrals have been received to date.
- 3.3 The Health Overview and Scrutiny Work Programme attached at Appendix One has been prepared taking account of the views expressed by councillors, commissioners, partner organisations, and members of the public during a period of consultation on possible work programme items.
- 3.4 A number of issues have been carried over from last year's work programme. Consideration has also been given to the local elections to be held in May 2011.
- 3.5 The draft work programme for the Health Scrutiny Board has been developed having regard to the forthcoming possible substantial variations or developments to health services at a regional and local level that officers are aware of, together with other issues which were identified at the Developing a Health Overview and Scrutiny Work Programme event held on 10 May 2010.
- 3.6 During 2009/10 Health Scrutiny Board members undertook visits to local NHS bodies, including seeing how services are delivered and meeting frontline members of staff. The Health Overview and Scrutiny Work Programme proposes similar future visits and members are asked to comment on this suggestion.
- 3.7 The Health Scrutiny Board has adopted the principle that as far as possible issues not requiring any action by the Board but that would be of interest to members will be dealt with by written briefing or at a training/briefing session. Members are asked to comment.

**For more detailed information on this proposal please refer to the supporting information attached.**

**Ian Knee**  
**Executive Head (Business Planning)**

## **Supporting information to Report 154/2010**

### **A1. Introduction and history**

A1.1 A half day workshop was held on 10 May 2010 for members of the Health Scrutiny Board and other interested councillors. The aims of the workshop were

- to identify priorities for Health Scrutiny work programme;
- for local NHS bodies to inform Overview and Scrutiny what's on the horizon (particularly regarding reconfiguration/consultation); and
- for Members to gain an awareness of what issues/topics to be expecting, which issues/topics might need to be investigated, and how they might be able to help local NHS Trusts.

A1.2 At the beginning of the workshop participants were reminded that the aims and objectives of health overview and scrutiny were to ensure that:

- health services reflect the views and aspirations of local communities
- all sections of the community have equitable access to services
- all people have equal chance for a successful outcome from services

A1.3 The workshop was structured around a series of short presentations from NHS South West (the strategic health authority) and the four NHS Trusts that commission or deliver NHS services within Torbay (Devon Partnership NHS Trust; South Devon Healthcare NHS Foundation Trust; South Western Ambulance Service NHS Trust; and Torbay NHS Care Trust). The presentation from Torbay NHS Care Trust included social care functions for which Torbay Council is liable but which are subject to health scrutiny. The presentations were followed by table discussion and whole group discussion, aimed at identifying priority issues for the work programme.

A1.4 A number of priorities for both review and information were identified during the workshop on 10 May 2010. These proposed priorities are included within Appendix One and were intended to inform the deliberations of the Health Scrutiny Board as it plans its work programme for the coming year.

A1.5 Personalisation of Adult Social Care is currently being investigated through a separate review panel but may wish to be addressed through formal Health Scrutiny Board meetings.

### **A2. Risk assessment of preferred option**

#### **A2.1 Outline of significant key risks**

A2.1.1 A critical success factor will be members' commitment to the work programme. Members need to be sure that these issues are matters which can help improve and safeguard health services for the people of Torbay. Members need to be willing to commit time and energy into identifying key questions, meeting and discussing issues with other members, officers and consultees, reading and challenging the information presented to them, and drawing conclusions, considering options appraisals and risk assessments, and formulating recommendations.

A2.1.2 Health Scrutiny Board members need to receive information and support from local NHS bodies; however, local NHS bodies are under a statutory duty to provide the health overview and scrutiny committee with any information about the planning, provision and operation of health services as it may reasonably require to undertake effective scrutiny.

A2.1.3 The changing national political arena may lead to initiatives and changed priorities during the year and the work programme may need to be amended as a result. Members are reminded that the work programme must have sufficient capacity to respond to requests from the NHS to consider service change proposals.

A2.1.4 If members are not committed to the topics within the proposed Health Overview and Scrutiny Work Programme and to making overview and scrutiny a worthwhile mechanism to improve the lives of the community of Torbay (and if they do not receive adequate support from officers or information from local NHS bodies), then there is a risk that positive outcomes cannot be shown to have been achieved by Overview and Scrutiny.

## **A2.2 Remaining risks**

A2.2.1 None.

## **A3. Other Options**

A3.1 Members may wish to add to, or delete, or change any of the items within the work programme set out in Appendix One.

## **A4. Summary of resource implications**

A4.1 The proposed Work Programme can be delivered within the resources available provided that members are willing to give their time and energy.

## **A5. What impact will there be on equalities, environmental sustainability and crime and disorder?**

A5.1 Each review will take account of these issues.

## **A6. Consultation and Customer Focus**

A6.1 The Overview and Scrutiny Work Programme has been developed following internal consultation with the Mayor and all Councillors (including the Cabinet), co-opted members of the Overview and Scrutiny Board, and the Commissioning Officers Group.

A6.2 External consultation has taken place and suggestions for topics to review have been invited from members of the public.

A6.3 Each review will aim to involve the community through consultation and possible co-option.

## **A7. Are there any implications for other Business Units?**

A7.1 None

**Appendices**

Appendix One

Health Overview and Scrutiny Work Programme for 2010/2011

Appendix Two

Issues identified from the presentations by NHS South West (strategic health authority) and the local NHS Trusts on 10 May 2010

**Documents available in members' rooms**

None

**Background Papers:**

None

## Appendix 1 to Report 154/2010

## HEALTH OVERVIEW AND SCRUTINY WORK PROGRAMME

Meeting Dates								
	Thursday 17 June '10	Thursday 15 July '10	Thursday 9 Sept '10	Thursday 28 Oct '10	Thurs 2 Dec '10	Thurs 20 Jan '11	Thurs 10 Mar '11	Thurs 14 Apr '11 tbc
Agenda Items	Commissioning Short Breaks for Children and Young People with Physical and Learning Disabilities – service specification	Proposals for Older People's Day Services <b>tbc</b>  Commissioning Strategy for Brixham <b>tbc</b>  Dementia – impact of fear of diagnosis on access to services <b>tbc</b>  A&E ambulance handovers/patient flow <b>tbc</b>	NHS Review of Paediatric Cardiac Surgical Services in England  Torbay LINK update <b>tbc</b>  Torbay Care Trust Operational Plan 2010/11 <b>tbc</b>  Head and Neck Cancer Services – Peninsula Cancer Network <b>tbc</b>	Clennon Valley Healthy Living Centre update <b>tbc</b>  Torbay Care Trust Consultations 2009/10 (PCTs have a duty to prepare a public report on consultations they have carried out in 2009/10 that relate to any commissioning decisions) <b>tbc</b>				<b>PRE- ELECTION PERIOD</b>  Quality Account commentaries (for Torbay Care Trust and for South Devon Healthcare Foundation Trust)
	Specialised Services:	Soft Tissue Sarcoma – Adult – Designation <b>tbc</b> Teenage and Young Adults with Cancer <b>tbc</b> Paediatric Intensive Care High Dependency Unit <b>tbc</b> Blood and Marrow Transplantation – Adults <b>tbc</b>	Neonatal Care <b>tbc</b> Medium Secure Services <b>tbc</b> Paediatric Neurosurgery <b>tbc</b>					
Personalisation of Adult Social Care: currently being investigated through an in-depth review Panel  Appropriate visits to local NHS bodies								

## Proposed priorities

At the Developing a Health Overview and Scrutiny Work Programme event on 10 May 2010 participants started to identify how strong the evidence was for a priority issue, and how it would be best addressed by the Health Scrutiny Board. It was recognised by the participants that the changing national political arena may lead to other priorities during the year and that the work programme might need to be amended as a result of this.

<b>Priority topic</b>	<b>Action</b>	<b>Evidence of local need/rationale for the action</b>
<b><i>Trips and falls and their impact on services (e.g. ambulance services)</i></b>	Possible Review	We have an ageing population that is at risk from trips and falls.  High percentage of calls to the ambulance service are to deal with the result of trips and falls amongst older people. There is currently work undertaken to prevent trips and falls but it was recognised that a review might identify how preventative work could be improved.
<b><i>Dementia – the impact of fear of diagnosis on access to services</i></b>	Review considered  <b><i>Update report offered and accepted</i></b>	Response to the presentation from Devon Partnership NHS Trust.
<b><i>A&amp;E Ambulance Handovers/Patient flow</i></b>	Report for discussion	Response to Ambulance Trust presentation and evidence obtained previously by Board
<b><i>Outcomes of the learning disability services review</i></b>	Report for discussion	Issue raised by South Devon Healthcare NHS Foundation Trust and others about the need to ensure effective access to hospital services by people with learning disabilities
<b><i>Impact of domestic violence on mental health</i></b>	Report for information, pending further work	Response to the presentation from Devon Partnership NHS Trust which identified domestic violence as a key cause of mental ill health.
<b><i>How information about accessing health services and how changes in health services will lead to improvement, is shared across partners and with</i></b>	Possible Review	A recurring issue from councillors and within the presentations

<b>Priority topic</b>	<b>Action</b>	<b>Evidence of local need/rationale for the action</b>
<i><b>the community this includes the additional suggestion of: Management of aftercare in the community, including community providers</b></i>		
<i><b>Communication across Trusts on mental health to ensure effective and accessible care packages are established and regularly reviewed</b></i>	Possible Review	Feedback from councillors experience and concerns and information from Devon Partnership NHS Trust about its current plans
<i><b>Mental health services based in the community</b></i>	Report for discussion	Response to the presentation from Devon Partnership NHS Trust.
<i><b>Organisation of integrated care, especially for the over 65s</b></i>	Report for discussion	Evidence from all presentations
<i><b>Proposals for Older People's Day Services</b></i>	Possible mini review/ investigation	Already on the Board's agenda. It was recognised that if proposals were considered a substantial change the Board would need to be consulted anyway.
<i><b>Commissioning Short Breaks for Children with Physical and Learning Disabilities</b></i>	Possible mini review/ investigation	Already on the Board's agenda. It was recognised that if proposals were considered a substantial change the Board would need to be consulted anyway.



### Issues identified from the presentations by NHS South West (strategic health authority) and the local NHS Trusts on 10 May 2010

- health screening for people with learning disabilities
- stroke services
- update on the strategic health authority working groups aimed at improving services
- how the strategic health authority involves the patient/user voice
- tracking whole care pathways
- the development of family nurse partnerships
- sexual health strategy
- update on the Care Trust's 10 promises
- end of life strategy
- safeguarding vulnerable adults
- learning disabilities review
- improving hospital discharge, including the relationship with social care services
- development of a social care strategy to fit with the older people's strategy
- dementia care pathways
- mental well-being
- joint working across agencies to support people in the community
- domestic violence as a cause of mental ill health
- how the public (particularly younger generation) accesses health services and information about health services
- reduction of patients taken into hospital – changes in care pathways and how these are communicated to people

