

### Minutes of the Health Scrutiny Board

#### 10 September 2009

#### -: Present :-

Councillor Thomas (D) (Chairman)

Councillors Carter (C), Faulkner (J), Manning, Morey, Phillips, and Thomas (J)

# Please note these are draft minutes and subject to the approval of a future meeting of the Health Scrutiny Board

#### 215. Apologies

Apologies for absence were received from Councillors Bent and John.

#### 216. Minutes

The Minutes of the meeting of the Health Scrutiny Board held on 11 June 2009 were confirmed as a correct record and signed by the Chairman.

#### 217. The Proposed 'Healthy Living Centre' at Clennon Valley Paignton

The Board considered Report 181/2009 which provided an update on the progress of the Proposed Healthy Living Centre at Clennon Valley and sought a decision from the Health Scrutiny Board as to whether this project constituted a substantial variation or development of health services.

Report 181/2009 informed the Board that the proposed Healthy Living Centre for Health and Social Care had formed part of the strategic direction for health and social care services in Paignton for a number of years. The report outlined progress, including user involvement, and contained an impact assessment for the proposed changes.

The Board was advised that the proposal included the transfer of two medical practices currently sited at Grosvenor Road and at Withycombe Lodge in Paignton. In response to questioning, the Board was advised by a General Practitioner from the Grosvenor Road General Practice Surgery, Dr S. Lansdown, that the total practice population of the two practices was approximately 8,000.

In reply to members' questions, the Board was advised that the proposal included the transfer of Devon Partnership NHS Trust services and South Devon Healthcare NHS Foundation Trust services to the new centre. Members asked for details of how many patients or users would be affected and were advised that approximately 17,000 individual consultations a year would be relocated to the centre by South Devon Healthcare NHS Foundation Trust services. Members asked for details of the 17,000 outpatient consultations. Members were informed that a large number of outpatient activities would be based at the proposed centre and that the proposed centre at

Clennon Valley would be offered as a choice to all people from across the Bay. The Board was advised that the proposed centre would provide community and voluntary services, specialist services, integrated health and social care teams, a base for Devon Partnership Trust staff and clinical space for their service users, a community pharmacy, space to enable the use of mobile diagnostic vans, and two primary care practices from Grosvenor Road and Withycombe Lodge.

Members were advised that any mobile diagnostic unit would be able to access the Torbay Hospital network through a portal at the proposed centre. The Board was informed that the specific mobile diagnostic facilities at the site were part of the details yet to be finalised with South Devon Healthcare NHS Foundation Trust.

Members questioned when Goodrington with Roselands Community Partnership had last received information on the proposed healthy living centre. In reply, the Board was advised a presentation had been given to the Community Partnership in 2007 and that a further round of consultation with a variety of stakeholders would take place in the future.

Members asked about the consultation that had taken place with residents of Pebble Court. In response the Board was informed that once plans for the proposed centre were available the residents of Pebble Court would be engaged with in their own homes.

Members questioned the result of a bid to the Strategic Health Authority in 2007 for £250,000 strategic capital for the start up costs to develop a full business plan for the proposed healthy living centre. Members also asked for clarification as to why the Health Scrutiny Board had been asked at this stage in the project to decide whether the proposals constituted a substantial variation or substantial development of health services. In response the Board was told that the project had become stalled in 2007 until May 2009, that the project was essentially the same as planned two years previously, and that a full business case for the project would be written and submitted to the Strategic Health Authority after the building for the proposed centre was built.

Members asked when the latest risk appraisal of the project was undertaken. In response, the Board was advised that the project was subject to continuous risk appraisal and that the building being moved, affordability, and value for money were the biggest risks to the project. The Board was informed that risk could be mitigated but that a project of such a size was not risk-free.

Members questioned the merit of risk appraisals and costings that relied on an Outline Business Plan dating from March 2007. In reply, members were informed that the technical building advice indicated that the building costs would be similar and that it was a favourable time to put such a building out to tender. The Board was advised that the District Valuer acting for the local NHS would agree and sign off the value for money of rental agreements for the building in negotiation with the developer and Torbay NHS Care Trust.

Board members questioned whether given the economic downturn and, in particular, the fall in commercial rents since the Outline Business Plan was written, the building would realise the rent forecast. The members were informed that the District Valuer used similar NHS buildings in valuations and would not approve the project unless

certain of its value for money. In addition, members were informed that rents for NHS buildings did not follow commercial rents.

Members asked whether the mental health services based at the proposed centre would be tackling drug, alcohol, and gambling addictions. Members were informed that such details were undecided.

Members asked whether the proposed centre would contain Child and Adolescent Mental Health Services (CAMHS) or multi-agency cluster teams. Members were informed that such details were undecided.

Members asked whether new general practitioner patients would be attracted to the two GP practices sited within the new centre and how this might affect other general practitioner surgeries. The General Practitioner from Grosvenor Road Surgery, Dr S. Lansdown, indicated that patient loyalty was very strong.

Members questioned the accessibility of the proposed centre, particularly the impact of the centre on local transport and details of car parking arrangements. In response, the General Practitioner from Grosvenor Road Surgery indicated that car parking for patients was difficult at the Surgery's current site. Members were advised that users would be charged for car parking at the proposed centre with a payment on exit system and that the number of car parking spaces on the site would be largely unchanged.

In response to a question from the Board the General Practitioner from Grosvenor Road Surgery, Dr S. Lansdown, indicated that the proposals were a substantial development of health services for his patients, for the population of Paignton, and possibly also for the population of Brixham.

Members asked at what stage in the project timetable a formal consultation would be held if the proposals for the Clennon Valley healthy living centre were found to constitute a substantial variation or substantial development of health services. Members were advised that such a consultation would be held before any planning application for the centre's building was submitted, to enable consultation results to inform the application.

**Resolved:** that Torbay NHS Care Trust be advised that the Health Scrutiny Board considers that the Proposed Healthy Living Centre at Clennon Valley, Paignton, constitutes a substantial variation or substantial development of health services.

(**Note:** Prior to consideration of the item in Minute 217, Councillor Phillips declared a personal and prejudicial interest in the matter and withdrew from the meeting room.)

#### 218. Mental Health Services (One in Four) Scrutiny Review – Position Statement

The Board considered Report 181/2009 which monitored the recommendations of the Mental Health Services (One in Four) Scrutiny Review. The report contained an updated action plan provided by Devon Partnership NHS Trust and Torbay NHS Care Trust. The action plan addressed the recommendations of the Mental Health Services (One in Four) Scrutiny Review.

Board members were provided with further verbal updates on the measures identified in report 181/2009 as still in development. With reference to the extension of Crisis Resolution and Home Treatment (CRHT) to include Older People, the Board was advised that this work had been superseded by Devon Partnership Trust's Older Adult Review. Members were advised that options for Older People's Mental Health services were being formulated for consultation. In addition, the Board was advised that improvements to the Fernworthy Ward were part of the Older Adult Review.

With reference to the Improving Access to Psychological Therapies (IAPT) programme the Board was advised that recruitment had taken place and implementation was proceeding.

Board members were advised that after a delay in funding from Devon Primary Care Trust, recruitment to a new Liaison Psychiatry service at Torbay Hospital had commenced.

In response to a question from members, an outline of personalisation was provided to the Board by the Head of Commissioning (Mental Health, Physical and learning Disabilities), Torbay Care Trust. This explanation included the development of individual budgets, direct payments, and local arrangements to monitor budgets held by users.

Members questioned whether mother and baby facilities were provided at the Haytor Unit at Torbay Hospital and were advised that such a need was extremely rare and facilities at Bristol were utilised whenever necessary.

In response to questions on the provision of treatments for gambling addictions, the Board was advised that such issues were addressed within existing treatments. The Acting Director of Commissioning, Torbay NHS Care Trust, indicated that Board members could be provided with relevant information on how the addiction services would meet need.

**Resolved:** (i) that the progress and developments in mental health services reported to Torbay Health Scrutiny Board be noted; and

(ii) that any further update information necessary to monitor the recommendations of the Mental Health Services (One in Four) Scrutiny Review be provided to Torbay Health Scrutiny Board members by email.

#### 219. Torquay North Healthy Living Centre Development

The Board considered Report 188/2009 which provides an update on the Torquay North Healthy Living Centre. The report indicated it was intended a site for the development would be identified by the spring of 2010.

The Board was informed that a suitable site for the Torquay North centre had not been identified. Members were advised of the details of the procurement process that would alert potential development partners.

Members questioned the arrangements to involve users before the decision of site was made. In reply, the Board was advised that public views would be sought if suitable

sites were identified during the procurement process that were approved by the District Valuer.

**Resolved:** (i) that an update report on the Torquay North Healthy Living Centre Development be provided to a meeting of the Torbay Health Scrutiny Board no later than three months hence; and

(ii) that update reports on the redevelopment of Brixham Hospital and on the works at Paignton hospital be provided to the October 2009 meeting of the Torbay Health Scrutiny Board.

## 220. Update on progress following the 'Getting a life, Not just a Service' public consultation

The Board considered Report 183/2009 which provided an update on the Getting a Life, Not Just a Service strategy and proposals for the Learning Disability Service. The report contained targets assigned to the sub groups of the Learning Disability Partnership Board as actions.

With reference to Appendix One of Report 183/2009, members requested further details of the targets and implementation of the Learning Disability Strategy.

Board members asked for further details of the physical re-design of residential care homes across Devon and Torbay into smaller units. The Head of Commissioning (Mental Health, Physical and Learning Disabilities), Torbay NHS Care Trust, advised members that it was proposed to move five residential care homes in Torbay and six residential care homes in Devon to supported tenancies through Individual Budgets. Members were advised that these residential care homes provided accommodation for twenty-two people from Torbay.

Members questioned the accreditation process for providers and the checks involved. The meeting was informed that providers of supported living generally offered domiciliary care and were consequently subject to Care Quality Commission standards. In addition, the Board was informed that a list of accredited providers would be made publicly available.

**Resolved:** that a detailed action plan for implementing the Learning Disability Strategy be provided to Health Scrutiny Board members no later than two months hence.

#### 221. Transforming Community Services: Enabling new patterns of provision

The Board considered Report 184/2009 and received a presentation on the Transforming Community Services (TCS) change programme from the Head of Commissioning (Community Services), Torbay NHS Care Trust. The report summarised progress in Torbay and presented the timetable for the TCS programme.

Members questioned the opportunities for further integration between the Council and the Care Trust alluded to in Report 184/2009. In reply, the meeting was advised that the benefits of integrating adult social care might be applied to Children's Services.

Board members sought, and received an assurance that where business plans and proposals arising from Transforming Community Services might impact on services or provision of services that these would be treated as potentially substantial variations or substantial developments of health services.

Resolved: that Report 184/2009 be noted.

Chairman