



CAPITAL PLAN

2017/2018

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Capital Plan Budget 2017/2018

Torbay Council's Capital Plan totals £130 million for the 4 year programme to 31 March 2020 with £42.3 million scheduled to be spent in 2016/17 and £56.3 million due to be spent in 2017/2018¹.

This document provides high-level information on the proposed capital expenditure and funding for 2017/2018 and is part of the total Plan. Shown against the targeted actions of the Council's Corporate Plan, it gives details of the capital schemes which have previously been approved by the Council. However, in some cases, it sets out funding which has been allocated to services but where specific schemes have not yet identified.

In accordance with Torbay Council's Constitution, the figures presented will form the approved capital budget for the coming year.

Appendix 1 provides financial information including the total cost and the expenditure to date of each scheme as well as details of how the Council is intending to fund each project.

As explained in the Council's Capital Strategy, Appendix 2 to this Plan shows the Capital Reserve List (as well as approved projects which have not yet commenced). Each project has been scored using the approved scoring matrix. The scored list will be used to help inform decisions by evaluating competing projects on the Council's Capital Reserve List (or new bids for capital funding) as and when capital resources become available.

The capital matrix is an aid to evaluate priorities between often very disparate schemes; however allocation of funding to capital is ultimately a Council decision at the time funding becomes available.

¹ Capital Plan – Quarter 3 Monitoring Report (Council, 2 February 2017)

Targeted Action 1: Protecting children and giving them the best start in life

Scheme Name	Description	Latest Approval	Total Estimated Scheme Cost £000	2017/2018 Budget £000
Capital Repairs and Maintenance 2016/2017	Department for Education funding for schools capital repairs and maintenance which is allocated to Council maintained schools.	Council – 27 October 2016	150	150
Early Years – Ellacombe Academy Nursery	Grant funding from the Department for Education to expand Little Stars Nursery from 24 to 48 places.	Council – 2 February 2017	721	471
Early Years – White Rock Primary Nursery	Grant funding from the Department for Education for a new 26 place nursery.	Council – 2 February 2017	313	63
Education Review Projects	This budget has been established from unallocated education capital funding to be used to support future projects.	n/a		200
Secondary School Places (Torquay Academy)	A need for secondary school places in Torquay was identified following consultation. This was agreed by the Council with Basic Need Funding being allocated.	Council – 24 September 2015	2,057	1,216
Torbay School Relocation	The Council agreed the reallocation of £3m previously allocated to Children’s Services for the relocation of Torbay School. The decision was subsequently made to relocate Torbay School from its present site at Torquay Road, Paignton to the MyPlace facility in Paignton in order to better meet the needs of the young people attending this Special School.	Council – 26 February 2015 Chief Executive – 8 July 2016	3,300	2,000
Sub-total				4,100

Targeted Action 2: Working towards a more prosperous Torbay

Scheme Name	Description	Latest Approval	Total Estimated Scheme Cost £000	2017/2018 Budget £000
Claylands Redevelopment	Council-owned land at Claylands will be redeveloped using a combination of Council and Heart of the South West Local Enterprise Partnership funding. When fully developed the site will support approximately 350-400 jobs and will support the growth of the business rate base.	Council – 10 December 2015	10,000	8,500
Employment Space – Torbay Business Park	Investment at Torbay Business Park.	Council – 8 December 2016	6,684	6,644
Investment Fund	This fund is provided to enable the Council to acquire properties. In addition, the fund will be used to increase the Council's business tax base by investing capital resources within Torbay to stimulate growth.	Council – 22 September 2016	50,000	10,000
Electronics and Photonics Innovation Centre (EPIC)	This is Phase Three of the Innovation Centre project which will support the electronics and photonics sector by providing office and clean room space for small start-up businesses.	Council – 26 February 2015	7,221	6,505
Old Toll House, Torquay	This is improvement works at the Old Toll House in Torquay to enable the property to be used in the future to generate a rental stream.	Council – 25 September 2014	150	131
South Devon Highway	The scheme is substantially complete but there are still other costs to be determined (including compensation claims) before the final cost of this major infrastructure improvement is known.	Council – 13 February 2008	20,224	1,500
TEDC Capital Loans/Grants	The Council agreed a loan for a capital purpose to the TDA to enable the TDA's acquisition and related works at Kings Ash House, Paignton.	Council – 26 February 2015	2,474	575
	The Council agreed a loan for a capital purpose to the TDA to enable the TDA's acquisition of Cockington Car Park.	Chief Executive – February 2012		
Edginswell Station	The Council successfully submitted a bid to the Local Transport Board for the creation of Edginswell station. The Government subsequently confirmed its funding to the Local Transport Board to support this scheme. As reported to Council in December 2016, the costs of this scheme are now higher and an additional bid to Government has been submitted to meet these.	Council – 4 September 2014	4,511	2,300
Integrated Transport Schemes	Grant allocations from the Department for Transport for 2015/2016-2020/2021. The allocations are linked to the value of the planned maintenance backlog on the road network. The Council agreed to allocate these resources in line with Government intentions.	Council – 26 February 2015	n/a	1,063
Roads Structural Maintenance			n/a	1,827
Torquay Gateway Road Improvements	The Council successfully submitted a bid to the Local Transport Board for improvements at Torquay Gateway. The Government subsequently confirmed its funding to the Local Transport Board to support this scheme with the Council approving a contribution to the scheme.	Council – 27 September 2014	3,875	2,325
Western Corridor Improvements	The Council successfully submitted a bid to the Local Transport Board for improvements to the Western Corridor. The Government subsequently confirmed its funding to the Local Transport Board to support this scheme with the Council approving a contribution to the scheme.	Council – 27 September 2014	7,452	3,380
Sub-total				44,750

Targeted Action 3: Promoting healthy lifestyles across Torbay

The proposed Capital Plan does not include any capital projects which specifically support this targeted action. However, the capital schemes set out against the other targeted actions will contribute towards a healthier Torbay be it through giving our children and young people the best start in life, promoting economic regeneration or protecting our natural environment.

Targeted Action 4: Ensuring Torbay remains an attractive and safe place to live and visit

Scheme Name	Description	Latest Approval	Estimated Scheme Cost £000	2017/2018 Budget £000
Babbacombe Beach Road	Approval was given to assist with the developer's costs of improving Babbacombe Beach Road.	Mayor – 20 May 2008	70	70
CCTV System Replacement	Replacement of the Torbay-wide CCTV system.	Council – 25 February 2016	350	350
Flood Defence Schemes	This budget represents resources to provide match funding for Environment Agency funded schemes but is not yet earmarked for specific schemes.	Council – 27 September 2012	n/a	55
Hollicombe Cliff Rocks Armour	A successful bid was made for grant aid from the Environment Agency to secure the sea defences and railway line at Hollicombe.	Council – 27 October 2016	1,544	614
Princess Pier – Structural Repairs	Structural repairs to the superstructure alongside potential substructure repairs expected to be funded by the Environment Agency.	Council – 1 February 2012	1,744	1,740
Torquay Town Dock Pontoon Replacements	Essential pontoon replacement works to the Town Dock, Torquay to be funded from Harbours Reserve.	Harbours Committee – December 2016	220	195
Sub-total				3,024

Targeted Action 5: Protecting and supporting vulnerable adults

Scheme Name	Description	Latest Approval	Estimated Scheme Cost £000	2017/2018 Budget £000
Affordable Housing	This is the capital resource set aside for affordable housing awaiting allocation to specific schemes. This is mainly funded from Right to Buy receipts, Section 106 contributions and housing grants. The Council agreed that these resources should be ringfenced for affordable housing.	Council – October 2016	1,934	934
Hayes Road, Paignton	This represents the final payment for the approved scheme which has been completed.	Council – October 2010	500	250
Empty Homes Scheme	An “invest to save” scheme to bring empty homes back into use to be funded from New Homes Bonus grant.	Council – 8 December 2011	500	456
Private Sector Renewal	Residual of pre 2010 Housing Grant which is currently unallocated.	n/a	n/a	113
Sub-total				1,753

All targeted actions: Corporate Support

Scheme Name	Description	Approved	Estimated Scheme Cost £000	2017/2018 Budget £000
Corporate IT Developments	A budget to fund essential IT replacement over four years.	Council – 25 February 2016	1,000	250
Council Fleet Vehicles	A budget to fund replacement of Council fleet vehicles.	Council – March 2012	n/a	141
Essential Capital Repair Works	A budget to fund essential capital repair works over four years. The Executive Head – Business Services is authorised to make allocations from this fund to specific schemes.	Council – 25 February 2016	3,000	1,625
General Capital Contingency	This is capital provision which is set aside to cover urgent, unavoidable additional capital costs where alternative funding is unavailable. This is approximately 0.5% of the current four year capital plan. It should be noted that all capital projects should have contingencies within the individual project costs.	n/a	631	631
Sub-total				2,647

APPENDIX 1 - CAPITAL PLAN - EXPENDITURE AND FUNDING FOR 2017/18 - (@ QUARTER 3 2016/17)

	Latest Est Scheme Cost	est spend in Prev Years (active schemes only)	2017/18 BUDGET	FUNDING FOR 2017/18								Future Years	
				Pru Borr	Grants	S106	Contribs	Reserves	Revenue	Cap Recs	2017/18 Total	2018/19 Budget	2019/20 Budget
<i>PB/PB</i> - Approved Prudential Borrowing schemes	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Protecting children and giving them the best start in life													
Capital Repairs and Maintenance 2016/17		298	150		150						150		
Early Years - Ellacombe Academy Nursery	721	250	471		341		130				471		
Early Years - White Rock Primary Nursery	313	250	63		35		28				63		
Education Review Projects			200						200		200		
Secondary School places (Torquay Academy)	2,057	715	1,216		1,216						1,216	200	
Torbay School Relocation	3,300	300	2,000		2,000						2,000	1,000	
	6,391	1,813	4,100	0	3,742	0	158	0	0	200	4,100	1,200	0
Working towards a more prosperous Torbay													
<i>PB</i> Claylands Redevelopment	10,000	20	8,500	6,500	2,000						8,500	1,480	
<i>PB</i> Employment Space - Torbay Business Park site acq/build	6,684	0	6,644	6,644							6,644		
<i>PB</i> Investment Fund	50,000	21,410	10,000	10,000							10,000	15,000	3,590
<i>PB</i> NGP - Torbay Innovation Centre Ph 3 (EPIC)	6,600	95	6,505	2,000	4,316	39			150		6,505		
Old Toll House, Torquay	150	19	131							131			
<i>PB</i> South Devon Highway - Council contribution	20,224	17,317	1,500	1,500	0						1,500	1,000	407
<i>PB</i> TEDC Capital Loans/Grant	2,530	1,954	575	575							575		
Transport - Edginswell Station	4,511	511	2,300		2,300						2,300	1,600	100
Transport - Integrated Transport Schemes			1,063		1,063						1,063	1,063	1,063
Transport - Roads Structural Maintenance			1,827		1,827						1,827	1,174	1,174
Transport - Torquay Gateway Road Improvements	3,875	1,549	2,325		1,940		385				2,325		
Transport - Western Corridor improvements	7,652	4,271	3,380		3,380						3,380		
	112,226	47,146	44,750	27,219	16,826	39	0	385	150	131	44,750	21,317	6,334
Ensuring Torbay remains an attractive and safe place to live and visit													
<i>PB</i> Babbacombe Beach Road	70		70					70			70		
<i>PB</i> CCTV equipment	350		350	350							350		
Flood Defence schemes (with Env Agency) - unallocated	689	631	55							55			
Hollicombe Cliffs Rock Armour	1,544	930	614		350		164			100	614		
Princess Pier - Structural repair (with Env Agency)	1,744	4	1,740		1,461					279	1,740		
Torbay Harbour - Town Dock pontoons replacements	220	25	195					195			195		
	4,617	1,590	3,024	350	1,811	0	164	265	0	434	3,024	0	0
Protecting and supporting vulnerable adults													
Affordable Housing (to be alloc to schemes)	1,934		934		248	203				483	934	1,000	
Affordable Housing - Community Housing Fund	643		0		0						0		
Sanctuary HA - Hayes Road Pgn	500	250	250			250					250		
Empty Homes Scheme	500	39	456					256		200	456		
Private Sector Renewal			113		48					65	113		
	3,577	289	1,753	0	296	453	0	256	0	748	1,753	1,000	0
Corporate Support													
<i>PB</i> Corporate IT Developments	1,000	250	250	250							250	250	250
<i>PB</i> Council Fleet Vehicles			141	141							141		
<i>PB</i> Essential Capital repair works (Corp assets and Infrastructure)	3,000	375	1,625	1,625							1,625	500	500
<i>PB</i> General Capital Contingency	631	0	631	(79)				867	79	(236)	631		
	4,631	625	2,647	1,937	0	0	0	867	79	(236)	2,647	750	750
TOTALS	131,442	51,463	56,274	29,506	22,675	492	322	1,773	229	1,277	56,274	24,267	7,084
CAPITAL PLAN - FUNDING 2017/18 - (@ QUARTER 3 2016/17)													
Prudential Borrowing			29,506	29,506							29,506		
Grants			22,675		22,675						22,675		
Contributions			814			492	322				814		
Reserves			1,773					1,773			1,773		
Revenue			229						229		229		
Capital Receipts			1,277							1,277	1,277		
Total			56,274	29,506	22,675	492	322	1,773	229	1,277	56,274		

NOTE:

- PB* Prudential Borrowing - financed from income stream
- PB* Prudential Borrowing - impact on revenue budget (ie. no income stream)

25,719

3,787

→ Total recharge to service revenue accounts =
(for whole of Pru Borrowing on project)

Annual Ek	Total Ek
1,544	39,376

APPENDIX 2 - SCORED CAPITAL RESERVE LIST - JANUARY 2017

Capital Scheme	Ref.,	Status	Main Funding	Cost to Council £m	Question													Weighted Score /81	Overall Ranking
					1. Statutory Status:	2. Corporate Plan Priorities	3. Mayoral Promises	4. Equality, Diversity & Deprivation	5. Condition, H&S, and Strategic Importance of Asset	6. Outcomes, Added Value, Cross-service benefit	7. Risk of NOT doing, such as service failure	8. Risk of Doing (Can project be delivered?)	9. Quality of Business plan	10. Potential to generate future investment return	11. Ongoing revenue costs over life	12. Specific External resources to support scheme	13. Deprivation Critical Factor		
				Weighting (Multiplier)	3	2	1	1	1	1	2	2	2	5	2	4	5		Top 20
Town Centres Master plans – Torquay	1	Reserve		tbc	0	3	2	1	3	2	0	1	2	2	0	1	1	39	1
Town Centres Master plans – Paignton	2	Reserve		tbc	0	3	2	1	3	2	0	1	2	2	0	1	1	39	1
Early Years - Nursery Places - 25% match funding	3	Reserve		0.300	2	2	2	2	2	1	1	2	1	0	0	2	1	38	3
Torre Abbey Mansion Phase Three - match funding	4	Reserve		0.200	1	2	0	1	3	1	1	2	2	1	0	2	0	35	4
Backlog Transport Infrastructure R&M	5	Reserve		11.000	3	2	3	0	3	2	3	3	1	0	0	0	0	35	4
Transport - Structural Roads Programme - see note below	6	Plan	Grant	3.645	3	1	1	0	3	3	3	3	2	0	0	0	0	34	6
Paignton Town Centre – Local Transport Board	8	Reserve		1.700	1	3	2	1	2	2	1	2	1	0	0	1	1	33	7
Brixham Town Centre - Ex Tesco site (Brixham Masterplan)	9	Reserve		tbc	0	3	2	2	3	2	0	1	1	2	0	1	0	33	7
Torquay Town Centre Access Torquay	10	Int Trspt		0.165	2	3	2	1	2	3	1	2	1	0	0	0	1	33	7
EA Scheme - Paignton Flood Alleviation	11	Reserve		0.066	1	2	2	0	3	2	2	2	1	0	0	2	0	32	10
EA Scheme - River Fleet Flood Alleviation	12	Reserve		0.050	1	2	2	0	3	2	2	2	1	0	0	2	0	32	10
EA Scheme - Brixham Flood Alleviation	13	Reserve		0.060	1	2	2	0	3	2	2	2	1	0	0	2	0	32	10
EA Scheme - Broadsands Sea Wall	14	Reserve		0.080	1	2	2	0	3	2	2	2	1	0	0	2	0	32	10
EA Scheme - Broadsands Watercourse	15	Reserve		0.300	1	2	2	0	3	2	2	2	1	0	0	2	0	32	10
EA Scheme - Coastal Defences	16	Reserve		0.105	1	2	2	0	3	2	2	2	1	0	0	2	0	32	10
EA Scheme - Cockington	17	Reserve		0.105	1	2	2	0	3	2	2	2	1	0	0	2	0	32	10
EA Scheme - Collaton St Mary	18	Reserve		0.050	1	2	2	0	3	2	2	2	1	0	0	2	0	32	10
EA Scheme - Hollicombe	19	Reserve		0.100	1	2	2	0	3	2	2	2	1	0	0	2	0	32	10
EA Scheme - Monksbridge	20	Reserve		0.050	1	2	2	0	3	2	2	2	1	0	0	2	0	32	10
EA Scheme - Occombe Valley	21	Reserve		0.030	1	2	2	0	3	2	2	2	1	0	0	2	0	32	10
Backlog Property Assets R&M	22	Reserve		22.000	1	2	0	1	3	3	3	2	1	1	0	0	0	31	21
Oxen Cove - Possible development	23	Reserve		tbc	0	2	2	2	2	1	0	1	1	2	1	1	0	31	21
Flood Prevention - provision to support EA schemes	24	Plan	Receipts	0.055	1	2	2	0	3	1	2	2	1	0	0	2	0	31	21
Housing Budget - unallocated	25	Plan	RTB/S106	1.934	1	2	1	3	1	1	0	2	0	1	0	1	1	31	21
Learning Disability relocation	26	Reserve		tbc	2	2	1	2	2	1	2	2	1	0	0	0	1	31	21
Torquay Gateway Torquay	27	Int Trspt		0.495	2	3	2	1	2	3	1	2	1	0	0	0	0	28	26
Paignton Town Centre Improvements Paignton	28	Int Trspt		0.170	2	3	2	1	2	3	1	2	1	0	0	0	0	28	26
Princess & Haldon Piers structural repair	29	Reserve		4.600	2	1	0	0	3	2	3	2	2	0	0	0	0	27	28
Monksbridge Road – Local Transport Board Bid	30	Reserve		0.300	1	2	2	0	1	2	1	1	1	1	0	1	0	27	28
Empty Homes Scheme (to drive new homes bonus grant)	31	Plan	Revenue	0.461	1	1	1	3	3	1	1	1	0	1	0	0	1	27	28
Private Sector Housing Renewal	32	Plan	Grant	0.113	1	1	1	2	2	1	0	3	0	1	0	0	1	27	28
Edginswell Station Torquay	33	Int Trspt		0.178	1	3	3	1	2	3	1	2	1	0	0	0	0	26	32
Affordable Housing - Hatchcombe scheme	34	Reserve		0.880	1	1	0	2	0	1	0	2	0	1	0	1	1	26	32
Affordable Housing - via Housing Company	35	Reserve		tbc	1	1	0	2	0	1	0	2	0	1	0	1	1	26	32
Western Corridor Paignton	36	Int Trspt		0.220	2	2	2	1	2	3	1	2	1	0	0	0	0	26	32
Torquay Harbourside, Option 1 (Public Realm)	37	Reserve		0.350	0	1	3	2	3	2	0	3	1	1	0	0	0	25	36
Old Toll House Redevelopment	38	Plan	Receipts	0.150	0	1	2	0	3	1	1	3	1	1	1	0	0	25	36
Edginswell Master plan	39	Reserve		tbc	0	2	2	2	1	1	0	1	1	2	0	0	0	24	38
Brixham Transport Hub – Local Transport Board	40	Reserve		0.150	1	1	1	0	2	2	1	1	1	0	0	2	0	24	38
PARIS replacement - social care system	41	Reserve		0.250	2	2	1	2	0	2	2	2	0	0	0	0	0	23	40
Princess Pier - Structural Repairs	42	Plan	Grant	1.744	0	1	2	0	3	2	3	2	2	0	0	0	0	23	40
Fleet Street Resurfacing Torquay	43	Int Trspt		0.800	2	1	1	1	2	3	1	2	1	0	0	0	0	23	40
GPO Roundabout Torquay	44	Int Trspt		0.400	2	1	1	1	2	3	1	2	1	0	0	0	0	23	40
Torquay Seafront Torquay	45	Int Trspt		0.120	2	1	1	1	2	3	1	2	1	0	0	0	0	23	40
A385 Totnes Road – Local Transport Board	46	Reserve		0.400	1	1	1	0	3	2	1	2	1	0	0	1	0	23	40
TOR2 Asset buyback at end of contract	47	Reserve		tbc	3	1	0	0	2	2	3	3	0	0	-2	0	0	23	40

Road Safety Bay Wide	48	Int Trspt	0.125	2	1	1	1	2	3	1	2	1	0	0	0	0	23	40
Pedestrian Improvements Bay Wide	49	Int Trspt	0.125	2	1	1	1	2	3	1	2	1	0	0	0	0	23	40
Fleet Street Crossings Torquay	50	Int Trspt	0.125	2	1	1	1	2	3	1	2	1	0	0	0	0	23	40
Preston Bus Lane & Crossing Paignton	51	Int Trspt	0.178	2	1	1	1	2	3	1	2	1	0	0	0	0	23	40
Monksbridge Road Widening Brixham	52	Int Trspt	tbc	2	1	1	1	2	3	1	2	1	0	0	0	0	23	40
Multi Storey Car Parks R&M Backlog	53	Reserve	3.200	0	1	0	0	3	2	2	2	1	1	0	0	0	22	52
Torquay Harbourside, Option 2 (Extend Torquay Harbour)	54	Reserve	4.000	0	1	3	1	1	1	0	1	0	2	1	0	0	22	52
Torquay Harbourside, Option 3 (New Torquay Harbour)	55	Reserve	7.000	0	1	3	1	1	1	0	1	0	2	1	0	0	22	52
Fish Processing Plant – Regeneration	56	Reserve	2.300	0	2	1	1	1	1	0	1	1	2	0	0	0	22	52
Rowcroft Ramp Torquay	57	Int Trspt	0.060	2	1	1	1	2	2	1	2	1	0	0	0	0	22	52
Ring Road Cycle & Pedestrian Improvements Paignton	58	Int Trspt	0.250	2	1	1	1	2	2	1	2	1	0	0	0	0	22	52
Babbacombe Road Cycle Lane & Safety Torquay	59	Int Trspt	0.150	2	1	1	1	2	2	1	2	1	0	0	0	0	22	52