Torbay Local Plan- A landscape for success: The Plan for Torbay 2012-32 and beyond Schedule of representations By Organisation/Name (alphabetical).

Consultee ID	File	Person / Organisation
	No.	
Agent: 844903	S1	Sainsbury's (WYG for)
Consultee: 365896		
Agent: 845691	S2	Tescos (Amethyst Properties for)
Consultee: 845688		

WYG

1D: Agent: 844.903 Censultee 365896

Ref: V001504/RR/rr

Date: 03 April 2014

Torbay Local Plan

Strategic Planning Team Spatial Planning Torbay Council Electric House (2nd Floor) Castle Circus Torquay TQ1 3DR

Dear Sir/Madam

SAINSBURY'S SUPERMARKETS LTD TORBAY DISTRICT COUNCIL TORBAY LOCAL PLAN PROPOSED SUBMISSION

We write concerning the recently published Local Plan Proposed Submission document. Our client, Sainsbury's Supermarkets Ltd, is an important retailer and employer in Torbay and wishes to be involved in the shaping of this important document. You will note that we have previously made representations on the Local Plan on behalf of our client. Please find below our representations in respect of the Proposed Submission document.

Policy TC1

Policy TC1 supports the need for "New or enhanced district, local and neighbourhood centres, that complement town centre facilities, provide a range of goods and services that meet the day to day needs of local communities...."

We welcome the recognition that defined centres may need to be enhanced to meet the day to day needs of their local communities. In our view, however, Policy TC1 should also recognise the roles of, and where possible and appropriate build upon, other existing retail facilities in the area.

Policy TC3

Policy TC3 recognises the need for development in defined District, Local and Neighbourhood Centres to "provide for and sustain a range of services and facilities which contributes to the long term vitality and viability of the Centre and the ability of people to meet their needs locally".

However, the Willows District Centre is specifically excluded from this element of the policy, despite it being identified as a District Centre in Policy TC2. It is instead subject to the same restrictions that are imposed on retail development in out of centre locations. This element of Policy TC3 confuses the retail hierarchy and in our view does not provide a clear and deliverable policy to guide decision makers and developers. Therefore, as drafted Policy TC3 does not accord with the requirements of the National Planning Policy Framework (NPPF), in that it does not meet the requirement that "only policies that provide a clear indication of how a decision maker should react to a development proposal should be included in the plan" (paragraph 154). The NPPF also requires local planning authorities to apply a sequential test to planning application for main town centres uses, with such uses to be located in town centres, then in edge of centre locations and only if suitable sites are not available should out of centres sites be considered.

creative minds safe hands



In addition, given the extensive population growth and planned strategic development for the area west of Torquay, The Willows District Centre is well placed to provide an enhanced level of services to its catchment population. Therefore, an appropriate level of growth at the district centre should not be constrained by policy TC3, rather it should be encouraged.

For the reasons given above, we propose that Policy TC3 should be amended so that the restrictions on retail development at the Willows District Centre are removed and the district centre treated in the same way as other district centres in terms of future development. Only such an approach accords with the NPPF.

We trust that these representations are of assistance.

Yours faithfully

Rachel Robinson

Senior Planner

Pickhaver, David

From: rachel.robinson2 (Bristol)

Sent: 03 April 2014 13:28 To: Planning, Strategic

Subject: Torbay Local Plan Proposed Submission

Attachments: Representations 03.04.14.pdf

Sir/Madam

Please find attached representations on behalf of our client, Sainsbury's Supermarkets Ltd, to the Torbay Local Plan Proposed Submission document.

Rachel Robinson

Senior Planner

Please Click Here for our March edition of the Planning & Environment newsletter.

WYG

Ropemaker Court, 11-12 Lower Park Row, Bristol, BS1 5BN

www.wyg.com

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Making Representations - Guidance Notes and Representation Form

Notes for completing the Torbay Local Plan (Proposed Submission Plan) Representation Form and making representations using the online consultation portal

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Torbay Council will be using an **online consultation portal** and **we would strongly encourage you to use this system** to make representations as it is the most efficient way in which to comment on the Plan. Alternatively, you should submit comments in writing via letter or e-mail using the provided representation form which will ensure you supply all the information necessary for your response to be valid. Copies of this form can be downloaded via the website or posted to you on request.

2. Introduction

The Plan has been published in order for representations to be made prior to its submission to the Secretary of State. The representations will then be considered alongside the published Plan when it is submitted for examination by a Planning Inspector. The Planning and Compulsory Purchase Act 2004 (as amended) (PCPA) states that the purpose of the Independent Examination is to consider whether the Plan complies with the relevant legal requirements, the duty to co-operate and is sound.

3. Legal Compliance and Duty to Co-operate

The Inspector will first check that the Plan meets the legal requirements under S20(5)(a) and the duty to cooperate under S20(5)(c) of the PCPA before moving on to test for soundness. You should consider the following points before making a representation on legal compliance:

- The Plan in question should be included in the current Local Development Scheme (LDS) and the key stages should have been followed. The LDS is effectively a programme of work prepared by the Local Planning Authority (LPA), setting out the Local Development Documents (LDDs) it proposes to produce. It will set out the key stages in the production of any Plan which the LPA proposes to bring forward for independent examination. If the Plan is not in the current LDS it should not have been published for representations. The LDS should be on the LPA's website and available at its main offices.
- The process of community involvement for the Plan in question should be in general accordance with the LPA's Statement of Community Involvement (SCI). The SCI sets out the LPA's strategy for involving the community in the preparation and revision of LDDs (including Plans) and the consideration of planning applications.

- The Plan should comply with the Town and Country Planning (Local Planning) (England) Regulations 2012 [as amended] (the Regulations). On publication, the LPA must publish the documents prescribed in the Regulations, and make them available at its principal offices and on its website. The LPA must also notify the Local Plan bodies (as set out in the Regulations) and any persons who have requested to be notified.
- The LPA is required to provide a Sustainability Appraisal (SA) Report when it publishes a Plan. This should
 identify the process by which the SA has been carried out, the baseline information used to inform the
 process and the outcomes of that process. SA is a tool for appraising policies to ensure they reflect social,
 environmental and economic factors.
- The Plan must have regard to any Sustainable Community Strategy (SCS) for its area (i.e. county and
 district). The SCS is usually prepared by the Local Strategic Partnership which is representative of a range
 of interests in the LPA's area. The SCS is subject to consultation but not to an independent examination.

You should consider the following before making a representation on compliance with the duty to co-operate:

- The duty to co-operate came into force on 15 November 2011 and any plan submitted for examination on
 or after this date will be examined for compliance. LPAs will be expected to provide evidence of how they
 have complied with any requirements arising from the duty.
- The PCPA establishes that non-compliance with the duty to co-operate cannot be rectified after the submission of the Plan. Therefore the Inspector has no power to recommend modifications in this regard. Where the duty has not been complied with, the Inspector has no choice but to recommend nonadoption of the Plan.

4. Soundness

Soundness is explained in paragraph 182 of the National Planning Policy Framework (NPPF). The Inspector has to be satisfied that the Plan is positively prepared, justified, effective, and consistent with national policy.

Positively prepared

This means that the Plan should be prepared on a strategy which seeks to meet objectively assessed development and infrastructure requirements, including unmet requirements from neighbouring authorities where it is reasonable to do so and consistent with achieving sustainable development.

- Justified

The Plan should be the most appropriate strategy when considered against reasonable alternatives, based on proportionate evidence.

- Effective

The Plan should be deliverable over its period and based on effective joint working on cross-boundary strategic priorities.

Consistent with national policy

The Plan should enable the delivery of sustainable development in accordance with the policies in the NPPF. If you think the content of the Plan is not sound because it does not include a policy where it should do, you should go through the following steps before making representations:

Is the issue with which you are concerned already covered specifically by national planning policy? If so, does it need to also be included in the Local Plan?

- Is what you are concerned with covered by any other policies in the Plan on which you are seeking to make representations or in any other Plan?
- If the policy is not covered elsewhere, in what way is the Plan unsound without the policy?
- If the Plan is unsound without the policy, what should the policy say?

5. General advice

If you wish to make a representation seeking a modification to a Plan or part of a Plan you should make it clear in what way the Plan or part of the Plan is not sound having regard to the legal compliance, duty to co-operate and the four requirements set out above (note that duty to co-operate matters cannot be dealt with by modification at examination). You should try to support your representation by evidence showing why the Plan should be modified. It will be helpful if you also say precisely how you think the Plan should be modified. Representations should cover succinctly all the information, evidence and supporting information necessary to support/justify the representation and the suggested modification, as there will not normally be a subsequent opportunity to make further submissions based on the original representation made at publication. After this stage, further submissions will be only at the request of the Inspector, based on the matters he/she identifies for examination.

Where there are groups who share a common view on how they wish to see a Plan modified, it would be very helpful for that group to send a single representation which represents the view, rather than for a large number of individuals to send in separate representations which repeat the same points. In such cases the group should indicate how many people it is representing and how the representation has been authorised.

6. Using the Representation Form

Note that the following is only relevant to those submitting comments using the Torbay Council Representation Form. If you are using the online consultation portal to make your comments (via www.torbay.gov.uk/newlocalplan) then this is not relevant.

The form is split into two parts. Part A is for your personal details and Part B is for your response. Please note that Part B should be filled out once for each policy you wish to make comments on. Therefore, if you wish to make comments on two policies, two copies of Part B should be submitted as part of your representation (and three copies for three policies, four copies for four policies and so on). Part A, your personal details, need only be filled out once.

If submitting representations via post, it would be helpful if you could attach multiple Part B sheets together, as one document, appearing behind a Part A front sheet. If printing a copy of Part B at home, print pages 6-8 of this form.

If submitting representations via e-mail, you will need to fill out and submit a separate copy of the form for each representation you make and attach them as separate documents. Note that the form is locked for editing but the text boxes will expand to fit the size of your written response to questions.

For further information or assistance please check the website at www.torbay.gov.uk/newlocalplan or contact the Strategic Planning team on 01803 208804.



Torbay Local Plan

A Landscape for Success

The Plan for 2012 – 2032 and beyond

Proposed Submission Plan

For official use:	

Representation Form

Please return to Torbay Council by 9:00am Monday 7 April 2014

This Form has two parts:

Part A - Personal details

Part B - Your representation. Please fill in a separate form (Part B) for each representation you make.

Part A - Personal details

	Personal details	Agent's details (if applicable)
Title		Mr
First name(s)		Mark
Last name		Scoot
Organisation (if you are representing that organisation)	Tesco Stores Ltd	Amethyst Planning
Address – line 1	c/o agent.	Maypool House
Address – line 2		Maypool
Address – line 3		
Post Town		Brixham
Postcode		TQ5 0ET
Telephone number		
E-mail address		
Consultee ID (if known)		

E-mail comments should be sent to strategic.planning@torbay.gov.uk.

Postal comments should be sent to:

Torbay Local Plan
Spatial Planning
Torbay Council
Electric House (2nd Floor)
Castle Circus
Torquay
TQ1 3DR

Anyone wishing to make comments on the Plan must do so by 9:00am on Monday 7 April 2014. Any comments received after this deadline will not be published or passed to the Secretary of State with the Local Plan.

Part B – Your representation. Please use a separate Form for each policy you wish to comment on

Please state which policy this representat	tion relates	to?	
Policy number SS2			
If you have comments to make on the sup related designations shown on the Policies questions 2 and 3 of this form.	Maria and the same and	(2018년) 60일 1일	The state of the
1. Do you consider that this Local Plan pol	icy is:		
	YES	NO	
(1) Legally compliant			
(2) Sound		\boxtimes	
(3) Complies with the duty to co-operate	\boxtimes		
Please insert an X in the relevant box			
front of this Form, as well as in paragraph 2. If you consider the Local Plan is not legal co-operate, please give details and be as por soundness of the Local Plan or its components here.	ally complian precise as po	nt or is unsound or fails to comply with thossible. If you wish to support the legal co	mpliance
N/A.			
		/C	

3. Please set out what modification(s) you consider necessary to address your representation and make the Local Plan legally compliant or sound (please note that duty to co-operate matters cannot be dealt with by modifications at examination). You will also need to say why this modification will make the Local Plan legally compliant or sound. It will be helpful if you are able to put forward your suggested revised wording of any policy or text. Please be as precise as possible.

As worded, the Policy is not sound as there is no evidence to prove that it is deliverable. There has been a long held aspiration to deliver new B1 office uses at Edginswell Business Park and indeed the site was allocated for such uses in the adopted Torbay Local Plan.

Despite this, and taking account of the fact that the allocation was made during the most favourable and supportive commercial funding environment available in living memory and the site was widely marketed (as it is still being), B1 employment uses remained unviable and the only office uses that came forward on site were as a result of the landowner (Tesco Stores Ltd) gap funding the development.

The Council has long recognised that the site is not viable for employment uses in granting consents that allowed non B class uses to come forward as a departure from the plan. Despite this, the sole focus on B1 uses as promoted in the emerging plan is contrary to the NPPF (specifically paragraph 173 in terms of ensuring deliverability and paragraph 22 in avoiding the long term protection of sites allocated for employment uses where there is no reasonable prospect of the site being used for the allocated employmet use). in terms of reviewing unviable employment allocations and will not in anyway assist the development of the site.

The draft policy should be ammended to reflect the reality of the fact that retail development class uses may be permitted (subject to the satisfaction of other policies) in order to ensure the delivery of employment uses. This will also make the draft policy consistent with draft policy SS5.

(Continue on a separate sheet if necessary)

Please note your representation should cover succinctly all the information, evidence and supporting information necessary to support/justify the representation and the suggested modification, as there will not normally be a another chance to make further representations based on the original representation made at publication stage.

After this stage, further submissions will be only at the request of the Inspector, based on the matters and Issues he/she identifies for consideration at the Local Plan Examination.

4. If your representation is seeking a modification, do you conspart of the Examination?	sider it necessa	ry to participate at the oral
No, I do not wish to participate at the oral Examination		
Yes, I wish to participate at the oral Examination		
Please insert an X in the relevant box		
Please note the independent Planning Inspector will give equal made in writing and to those that are presented orally.	l consideration	to representations that are
If you wish to participate at the oral part of the Examination necessary:	, please outline	why you consider this is
through the submission of two planning applications to Torbay Council Edginswell Business Park, Torquay. Depsite this, there is no evidence to forward, particularly that B1 office development is not commercially voto address this in more detail during the Examination.	hat the Council ac	cepts the arguments put
(Con	tinue on a sepa	arate sheet if necessary)
Please note the Inspector will determine the most appropria have indicated that they wish to participate at the oral part	and the second of the second of	and the second s
Please note that your comments and your contact details w private e-mail address and telephone number will not be vis		
6. Do you want to be informed of the following:		
	YES	NO
Submission of the Local Plan to the Secretary of State?	\boxtimes	
The publication of the Inspector's Report of the Examination?	\boxtimes	

of the Torbay Local Plan by the Council?	\boxtimes	
n X in the relevant box		
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	ontinue on a se	and the street of the second
(0	continue on a se	parate sheet if necessary)
	n X in the relevant box any other comments relating specifically to a s and challenges), 3 (Vision and ambition), 7 (I	an X in the relevant box any other comments relating specifically to any section of Pars s and challenges), 3 (Vision and ambition), 7 (Delivery and mo



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Proposed Submission Plan

Representation Form

Please return to Torbay Council by 9:00am Monday 7 April 2014

This Form has two parts:

Part A - Personal details

Part B - Your representation. Please fill in a separate form (Part B) for each representation you make.

Part A - Personal details

	Personal details	Agent's details (if applicable)
Title		Mr
First name(s)		Mark
ast name		Scoot
Organisation (if you are representing that organisation)	Tesco Stores Ltd	Amethyst Planning
Address – line 1	c/o agent.	Maypool House
Address – line 2		Maypool
Address – line 3		
Post Town		Brixham
Postcode		TQ5 0ET
Telephone number		
E-mail address		
Consultee ID (if known)		

E-mail comments should be sent to strategic.planning@torbay.gov.uk.

Postal comments should be sent to:

Torbay Local Plan
Spatial Planning
Torbay Council
Electric House (2nd Floor)
Castle Circus
Torquay
TQ1 3DR

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Part B - Your representation. Please use a separate Form for each policy you wish to comment on

Please state which policy this representat	tion relate	es to?	
Policy number SS6			
If you have comments to make on the sup related designations shown on the Policies questions 2 and 3 of this form.	6450 K. 1570 J. 6	어른 아내는 나는 다시에서 내려 되었습니다. 아이는 이 사람이 아니라 나를 하는데 하다.	
1. Do you consider that this Local Plan pol	icy is:		
	YES	NO	
(1) Legally compliant	\boxtimes		
(2) Sound		\boxtimes	
(3) Complies with the duty to co-operate	\boxtimes		
Please insert an X in the relevant box			
'complying with the duty to co-operate' ar front of this Form, as well as in paragraph 2. If you consider the Local Plan is not lega co-operate, please give details and be as por soundness of the Local Plan or its comp comments here.	182 of the ally compliance precise as p	e National Planning Policy Framework). I ant or is unsound or fails to comply with possible. If you wish to support the lega	th the duty to
N/A.			
		(Continue on a consent of cost (for a	

Please note the independent Planning Inspector will give equal consideration to representations that are made in writing and to those that are presented orally. 5. If you wish to participate at the oral part of the Examination, please outline why you consider this is necessary: The future use of land at Edginswell Business Park is fundamental to the delivery of the emerging plan and as landowners we are keen to ensure that the representations are fully considered. (Continue on a separate sheet if necessary) Please note the Inspector will determine the most appropriate procedure to adopt to hear those who have indicated that they wish to participate at the oral part of the Examination. Please note that your comments and your contact details will be publicly available, although your private e-mail address and telephone number will not be visible on our website. 6. Do you want to be informed of the following: YES NO Submission of the Local Plan to the Secretary of State? The publication of the Inspector's Report of the Examination? The Adoption of the Torbay Local Plan by the Council? Please insert an X in the relevant box 7. If you have any other comments relating specifically to any section of Part 1 (Introduction), 2 (Opportunities and challenges), 3 (Vision and ambition), 7 (Delivery and monitoring) and/or the Appendices of the Local Plan please state these below:

(Continue on a separate sheet if necessary)

3. Please set out what modification(s) you consider necessithe Local Plan legally compliant or sound (please note to with by modifications at examination). You will also need Local Plan legally compliant or sound. It will be helpful it revised wording of any policy or text. Please be as preci	hat duty to co-operate matters cannot be dealt ed to say why this modification will make the f you are able to put forward your suggested
Whilst Tesco does not express an opinion on the need station at Edginswell, provision for such a use has been for the site. However, we would note that if this scheme curent consent for the site would prevent the develop arrangements of that scheme. The draft policy needs to proposed to be delivered.	n made as part of the Tesco masterplan ne does not come forward then the ment of the station due to the
(C	ontinue on a separate sheet if necessary)
Please note your representation should cover succinctly a information necessary to support/justify the representation not normally be a another chance to make further representation at publication stage. After this stage, further submissions will be only at the research to the stage of the stage.	on and the suggested modification, as there will entations based on the original representation
and issues he/she identifies for consideration at the Loc	
4. If your representation is seeking a modification, do you part of the Examination?	u consider it necessary to participate at the oral
No, I do not wish to participate at the oral Examination	
Yes, I wish to participate at the oral Examination	
Please insert an X in the relevant box	

Signature:	signed electronically	M. Scoot	Date:	6.4.14	
- 1					



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The Plan for 2012 – 2032 and beyond

Proposed Submission Plan

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Please return to Torbay Council by 9:00am Monday 7 April 2014

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Part A - Personal details

Part B - Your representation. Please fill in a separate form (Part B) for each representation you make.

Part A - Personal details

	Personal details	Agent's details (if applicable)
Title		Mr
First name(s)		Mark
Last name		Scoot
Organisation (if you are representing that organisation)	Tesco Stores Ltd	Amethyst Planning
Address – line 1	c/o agent.	Maypool House
Address – line 2		Maypool
Address – line 3	The state of the s	
Post Town		Brixham
Postcode		TQ5 0ET
Telephone number		
E-mail address	1	
Consultee ID (if known)		

E-mail comments should be sent to strategic.planning@torbay.gov.uk.

Postal comments should be sent to:

Torbay Local Plan Spatial Planning

Torbay Council

Electric House (2nd Floor)

Castle Circus

Torquay

TQ1 3DR

Anyone wishing to make comments on the Plan must do so by 9:00am on Monday 7 April 2014. Any comments received after this deadline will not be published or passed to the Secretary of State with the Local Plan.

Part B – Your representation. Please use a separate Form for each policy you wish to comment on

The state of the second state of the second	- Y U	
Please state which policy this representat	tion relates	to?
Policy number SDT1		
그리 경기들이 지점을 이 아이들이 내고 있다는 그렇게 그렇게 되었다면 하지만 하셨습니다.		set out in the related Explanation to a Policy or se also include these within your comments to
1. Do you consider that this Local Plan pol	icy is:	9
	YES	NO
(1) Legally compliant		
(2) Sound		\boxtimes
(3) Complies with the duty to co-operate		
Please insert an X in the relevant box		
co-operate, please give details and be as p	recise as po	nt or is unsound or fails to comply with the duty to essible. If you wish to support the legal compliance the duty to co-operate, please also set out your
N/A.	***************************************	
		(Continue on a separate sheet if necessary)

Local P	modifications at examination). You will also need to say why this modification will make the lan legally compliant or sound. It will be helpful if you are able to put forward your suggested wording of any policy or text. Please be as precise as possible.
11 1 1 1 1 1 1 1 1 1	our represetations in respect of draft policy SS2, the draft policy should be amended to e referecne to the potential for retail development within the Torquay Gateway.
	(Continue on a separate sheet if necessary)
nformat not norn nade at After thi	ote your representation should cover succinctly all the information, evidence and supporting ion necessary to support/justify the representation and the suggested modification, as there winally be a another chance to make further representations based on the original representation publication stage. Is stage, further submissions will be only at the request of the Inspector, based on the matters as he/she identifies for consideration at the Local Plan Examination.
	representation is seeking a modification, do you consider it necessary to participate at the ora of the Examination?
No, I do	not wish to participate at the oral Examination
es, I wi	sh to participate at the oral Examination
Please in	sert an X in the relevant box
Please n	ote the independent Planning Inspector will give equal consideration to representations that are

made in writing and to those that are presented orally.

3. Please set out what modification(s) you consider necessary to address your representation and make the Local Plan legally compliant or sound (please note that duty to co-operate matters cannot be dealt

We have made similar representations during earlier stages of the deve through the submission of two planning applications to Torbay Council Edginswell Business Park, Torquay. Depsite this, there is no evidence the forward, particularly that B1 office development is not commencially viseek to address this in more detail during the Examination.	in respect of the fa at the Council acco	uture use of land at epts the arguments put
(Conti	nue on a separ	ate sheet if necessary
Please note the Inspector will determine the most appropriate have indicated that they wish to participate at the oral part of		
Please note that your comments and your contact details will private e-mail address and telephone number will not be visib		
Do you want to be informed of the following:		
	YES	NO
bmission of the Local Plan to the Secretary of State?	\boxtimes	
ne publication of the Inspector's Report of the Examination?		
ne Adoption of the Torbay Local Plan by the Council?	\boxtimes	
ease insert an X in the relevant box		
If you have any other comments relating specifically to any sepportunities and challenges), 3 (Vision and ambition), 7 (Delivopendices of the Local Plan please state these below:		
N/A.		

5. If you wish to participate at the oral part of the Examination, please outline why you consider this is

Signature:	signed electronically	M. Scoot	Date:	6.4.14	
Signature:	signed electronically	M. Scoot	Date:	6,4.14	



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	Personal details	Agent's details (if applicable)
Title		Mr
First name(s)		Mark
Last name		Scoot
Organisation (if you are representing that organisation)	Tesco Stores Ltd	Amethyst Planning
Address – line 1	c/o agent.	Maypool House
Address – line 2		МаурооІ
Address – line 3		
Post Town		Brixham
Postcode		TQ5 0ET
Telephone number		
E-mail address		
Consultee ID (if known)		

E-mail comments should be sent to strategic.planning@torbay.gov.uk.

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Torbay Council
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Castle Circus
Torquay
TQ1 3DR

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Please state which policy this representa	tion relate	es to?
Policy number SDT3		
- 그래지, 요즘 아이는 그 이렇게 하느라지 않는데 하게 하지 않는데 하게 되었다.	기업 시간 경험이	xt set out in the related Explanation to a Policy or ase also include these within your comments to
1. Do you consider that this Local Plan pol	licy is:	
	YES	NO
(1) Legally compliant	\boxtimes	
(2) Sound		\boxtimes
(3) Complies with the duty to co-operate	\boxtimes	
Please insert an X in the relevant box		
front of this Form, as well as in paragraph 2. If you consider the Local Plan is not legated co-operate, please give details and be as presented.	182 of the ally compli- precise as p	In the Representation Form Guidance Notes at the National Planning Policy Framework). ant or is unsound or fails to comply with the duty to cossible. If you wish to support the legal compliance in the duty to co-operate, please also set out your
N/A.		
		(Captions on a consents that if a consent

3. Please set out what modification(s) you consider necessary to address your representation and make the Local Plan legally compliant or sound (please note that duty to co-operate matters cannot be dealt with by modifications at examination). You will also need to say why this modification will make the Local Plan legally compliant or sound. It will be helpful if you are able to put forward your suggested revised wording of any policy or text. Please be as precise as possible.

As with our representation sin respect of draft policy SS2, the draft policy should be amended through the deletion of the phrase local retail facilities in line one and replaced with retail facilities.

The text at Table 5.5 SDT3 in respect of Edginswell Business Park is also incorrect and misleading. For clarity, B1 employment uses on the site are not commercially viable and the only rwason whith any offices have been developed to date is because Tesco Stores Ltd has gap funded their delivery and associated infrastructure requirements.

There has been a long held aspiration to deliver new B1 office uses at Edginswell Business Park and indeed the site was allocated for such uses in the adopted Torbay Local Plan.

Despite this, and taking account of the fact that the allocation was made during the most favourable and supportive commercial funding environment available in living memory and the site was widely marketed (as it is still being), B1 employment uses remained unviable and the only office uses that came forward on site were as a result of the landowner (Tesco Stores Ltd) gap funding the development. Clearly, the landowner will not continue to be able to gap fund further office development unless they secure retail consent on the site to cross subsidise the completion of the park.

The Council has long recognised that the site is not viable for employment uses in granting consents that allowed non B class uses to come forward as a departure from the plan. Despite this, the sole focus on B1 uses as promoted in the emerging plan is contrary to the NPPF (specifically paragraph 173 in terms of ensuring deliverability and paragraph 22 in avoiding the long term protection of sites allocated for employment uses where there is no reasonable prospect of the site being used for the allocated employmet use). In terms of reviewing unviable employment allocations and will not in anyway assist the development of the site.

The draft table should be amended to accurately confirm the fact that B1 uses are not viable on site.

	X
	(Continue on a separate sheet if necessary)
nformation necessary	sentation should cover succinctly all the information, evidence and supporting to support/justify the representation and the suggested modification, as there will her chance to make further representations based on the original representation age.
	r submissions will be only at the request of the Inspector, based on the matters tifies for consideration at the Local Plan Examination.
. If your representation part of the Examina	n is seeking a modification, do you consider it necessary to participate at the ora
o, I do not wish to pa	rticipate at the oral Examination
es, I wish to participat	e at the oral Examination
ease insert an X in the	relevant box
	ndent Planning Inspector will give equal consideration to representations that are those that are presented orally.
. If you wish to partici ecessary:	pate at the oral part of the Examination, please outline why you consider this is
through the submissio Edginswell Business Pa forward, particularly th	representations during earlier stages of the development plan preparation process and nof two planning applications to Torbay Council in respect of the future use of land at rk, Torquay. Depsite this, there is no evidence that the Council accepts the arguments put pat B1 office development is not commenrcially viable on the site and therefore we would more detail during the Examination.
	(Continue on a separate sheet if necessary)

Please note the Inspector will determine the most appropriate procedure to adopt to hear those who have indicated that they wish to participate at the oral part of the Examination.

Please note that your comments and your contact details will be publicly available, although your private e-mail address and telephone number will not be visible on our website.

		1920	W/a
		YES	NO
Submission o	f the Local Plan to the Secretary of State?	\boxtimes	
The publication	on of the Inspector's Report of the Examination?	\boxtimes	
The Adoption	of the Torbay Local Plan by the Council?	\boxtimes	
Please insert a	n X in the relevant box		
	any other comments relating specifically to any se		
	es and challenges), 3 (Vision and ambition), 7 (Deliv	very and mo	onitoring) and/or the
Appendices o	f the Local Plan please state these below:		
	(Conti	inue on a se	marato choot if necessary)
	(Conti	inue on a se	eparate sheet if necessary)
Signature:	(Continue of the continue of t	inue on a se Date:	eparate sheet if necessary)



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- Effective

The Plan should be deliverable over its period and based on effective joint working on cross-boundary strategic priorities.

Consistent with national policy

The Plan should enable the delivery of sustainable development in accordance with the policies in the NPPF. If you think the content of the Plan is not sound because it does not include a policy where it should do, you should go through the following steps before making representations:

 Is the issue with which you are concerned already covered specifically by national planning policy? If so, does it need to also be included in the Local Plan?

- Is what you are concerned with covered by any other policies in the Plan on which you are seeking to make representations or in any other Plan?
- If the policy is not covered elsewhere, in what way is the Plan unsound without the policy?
- If the Plan is unsound without the policy, what should the policy say?

5. General advice

If you wish to make a representation seeking a modification to a Plan or part of a Plan you should make it clear in what way the Plan or part of the Plan is not sound having regard to the legal compliance, duty to co-operate and the four requirements set out above (note that duty to co-operate matters cannot be dealt with by modification at examination). You should try to support your representation by evidence showing why the Plan should be modified. It will be helpful if you also say precisely how you think the Plan should be modified. Representations should cover succinctly all the information, evidence and supporting information necessary to support/justify the representation and the suggested modification, as there will not normally be a subsequent opportunity to make further submissions based on the original representation made at publication. After this stage, further submissions will be only at the request of the Inspector, based on the matters he/she identifies for examination.

Where there are groups who share a common view on how they wish to see a Plan modified, it would be very helpful for that group to send a single representation which represents the view, rather than for a large number of individuals to send in separate representations which repeat the same points. In such cases the group should indicate how many people it is representing and how the representation has been authorised.

6. Using the Representation Form

Note that the following is only relevant to those submitting comments using the Torbay Council Representation Form. If you are using the online consultation portal to make your comments (via www.torbay.gov.uk/newlocalplan) then this is not relevant.

The form is split into two parts. Part A is for your personal details and Part B is for your response. Please note that Part B should be filled out once for **each policy** you wish to make comments on. Therefore, if you wish to make comments on two policies, two copies of Part B should be submitted as part of your representation (and three copies for three policies, four copies for four policies and so on). Part A, your personal details, need only be filled out once.

If submitting representations via post, it would be helpful if you could attach multiple Part B sheets together, as one document, appearing behind a Part A front sheet. If printing a copy of Part B at home, print pages 6-8 of this form.

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Torbay Local Plan

A Landscape for Success

The Plan for 2012 – 2032 and beyond

Proposed Submission Plan

For official use:		
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Representation Form

Please return to Torbay Council by 9:00am Monday 7 April 2014

This Form has two parts:

Part A - Personal details

Part B - Your representation. Please fill in a separate form (Part B) for each representation you make.

Part A - Personal details

	Personal details	Agent's details (if applicable)
Title		Mr
First name(s)		Mark
Last name	- Made and	Scoot
Organisation (if you are representing that organisation)	Tesco Stores Ltd	Amethyst Planning
Address – line 1	c/o agent.	Maypool House
Address – line 2		Maypool
Address – line 3		
Post Town		Brixham
Postcode		TQ5 0ET
Telephone number		
E-mail address		
Consultee ID (if known)	p - 50.45 - 1	

E-mail comments should be sent to strategic.planning@torbay.gov.uk.

Postal comments should be sent to:

Torbay Local Plan
Spatial Planning
Torbay Council
Electric House (2nd Floor)
Castle Circus
Torquay
TQ1 3DR

Anyone wishing to make comments on the Plan must do so by 9:00am on Monday 7 April 2014. Any comments received after this deadline will not be published or passed to the Secretary of State with the Local Plan.

Part B – Your representation. Please use a separate Form for each policy you wish to comment on

Please state which policy this representat	ion relates	s to?			
Policy number TC1					
If you have comments to make on the supporting text set out in the related Explanation to a Policy or related designations shown on the Policies Map, please also include these within your comments to questions 2 and 3 of this form.					
1. Do you consider that this Local Plan poli	cy is:				
	YES	NO			
(1) Legally compliant	\boxtimes				
(2) Sound		\boxtimes			
(3) Complies with the duty to co-operate	\boxtimes				
Please insert an X in the relevant box					
'complying with the duty to co-operate' are front of this Form, as well as in paragraph 2. If you consider the Local Plan is not legal co-operate, please give details and be as por soundness of the Local Plan or its complex comments here.	182 of the Ily complia recise as p	National Planning Policy Frame ant or is unsound or fails to compossible. If you wish to support the	work). ply with the duty to he legal compliance		
N/A.					
		(Continue on a separate sheet	t if necessary)		

3. Please set out what modification(s) you consider necessary to address your representation and make the Local Plan legally compliant or sound (please note that duty to co-operate matters cannot be dealt with by modifications at examination). You will also need to say why this modification will make the Local Plan legally compliant or sound. It will be helpful if you are able to put forward your suggested revised wording of any policy or text. Please be as precise as possible.

As worded, the draft policy could be applied to prevent new retail development that had any level of harm on the vitality and viability of existing centres.

The recent appeal decision in respect of a proposed Morrisons development in Babbacombe noted that a financial impact of around 10% on Torquay town centre would not be an issue of concern. However, applying the draft policy as worded would mean that any impact would lead to refusal.

The draft policy should be amended to be consistent with the NPPF and acknowledge that new retail development should only be refused where it has a clear significant adverse impact on defined centres.

(Continue on a separate sheet if necessary)

Please note your representation should cover succinctly all the information, evidence and supporting information necessary to support/justify the representation and the suggested modification, as there will not normally be a another chance to make further representations based on the original representation made at publication stage.

After this stage, further submissions will be only at the request of the Inspector, based on the matters and issues he/she identifies for consideration at the Local Plan Examination.

4. If your representation is seeking a modification, do you consider it necessary to participate at the oral part of the Examination?

No, I do not wish to participate at the oral Examination		
Yes, I wish to participate at the oral Examination	\boxtimes	
Please insert an X in the relevant box		
Please note the independent Planning Inspector will give eq made in writing and to those that are presented orally.	ual consideration t	o representations that ar
5. If you wish to participate at the oral part of the Examinati necessary:	on, please outline	why you consider this is
We have made similar representations during earlier stages of the would seek to ensure that these are fully considered.	development plan pre	paration process and
(C	ontinue on a separ	rate sheet if necessary)
Please note the Inspector will determine the most appropriate indicated that they wish to participate at the oral po		
Please note that your comments and your contact details private e-mail address and telephone number will not be		
6. Do you want to be informed of the following:		
	YES	NO
Submission of the Local Plan to the Secretary of State?	\boxtimes	
The publication of the Inspector's Report of the Examination	1? 🛛	
The Adoption of the Torbay Local Plan by the Council?		
Please insert an X in the relevant box		

7. If you have any other comments relating specifically to any section of Part 1 (Introduction), 2 (Opportunities and challenges), 3 (Vision and ambition), 7 (Delivery and monitoring) and/or the Appendices of the Local Plan please state these below:

	(Conti	inue on a sep	arate sheet if ne	cessary)

- The Plan should comply with the Town and Country Planning (Local Planning) (England) Regulations 2012 [as amended] (the Regulations). On publication, the LPA must publish the documents prescribed in the Regulations, and make them available at its principal offices and on its website. The LPA must also notify the Local Plan bodies (as set out in the Regulations) and any persons who have requested to be notified.
- The LPA is required to provide a Sustainability Appraisal (SA) Report when it publishes a Plan. This should identify the process by which the SA has been carried out, the baseline information used to inform the process and the outcomes of that process. SA is a tool for appraising policies to ensure they reflect social, environmental and economic factors.
- The Plan must have regard to any Sustainable Community Strategy (SCS) for its area (i.e. county and district). The SCS is usually prepared by the Local Strategic Partnership which is representative of a range of interests in the LPA's area. The SCS is subject to consultation but not to an independent examination.

You should consider the following before making a representation on compliance with the duty to co-operate:

- The duty to co-operate came into force on 15 November 2011 and any plan submitted for examination on
 or after this date will be examined for compliance. LPAs will be expected to provide evidence of how they
 have complied with any requirements arising from the duty.
- The PCPA establishes that non-compliance with the duty to co-operate cannot be rectified after the submission of the Plan. Therefore the Inspector has no power to recommend modifications in this regard.
 Where the duty has not been complied with, the Inspector has no choice but to recommend nonadoption of the Plan.

4. Soundness

Soundness is explained in paragraph 182 of the National Planning Policy Framework (NPPF). The Inspector has to be satisfied that the Plan is positively prepared, justified, effective, and consistent with national policy.

Positively prepared

This means that the Plan should be prepared on a strategy which seeks to meet objectively assessed development and infrastructure requirements, including unmet requirements from neighbouring authorities where it is reasonable to do so and consistent with achieving sustainable development.

Justified

The Plan should be the most appropriate strategy when considered against reasonable alternatives, based on proportionate evidence.

- Effective

The Plan should be deliverable over its period and based on effective joint working on cross-boundary strategic priorities.

- Consistent with national policy

The Plan should enable the delivery of sustainable development in accordance with the policies in the NPPF. If you think the content of the Plan is not sound because it does not include a policy where it should do, you should go through the following steps before making representations:

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If submitting representations via post, it would be helpful if you could attach multiple Part B sheets together, as one document, appearing behind a Part A front sheet. If printing a copy of Part B at home, print pages 6-8 of this form.

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Representation Form

Please return to Torbay Council by 9:00am Monday 7 April 2014

This Form has two parts:

Part A - Personal details

Part B - Your representation. Please fill in a separate form (Part B) for each representation you make.

Part A - Personal details

	Personal details	Agent's details (if applicable)
Title		Mr
First name(s)		Mark
Last name		Scoot
Organisation (if you are representing that organisation)	Tesco Stores Ltd	Amethyst Planning
Address - line 1	c/o agent.	Maypool House
Address – line 2		Maypool
Address – line 3	Constraint days on the	
Post Town		Brixham
Postcode		TQ5 0ET
Telephone number		
E-mail address		
Consultee ID (if known)		

E-mail comments should be sent to strategic.planning@torbay.gov.uk.

Postal comments should be sent to:

Torbay Local Plan
Spatial Planning
Torbay Council
Electric House (2nd Floor)
Castle Circus
Torquay
TQ1 3DR

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Part B – Your representation. Please use a separate Form for each policy you wish to comment on

			-		
Please state which policy this representa	tion relates	to?			
Policy number TC3					
If you have comments to make on the supporting text set out in the related Explanation to a Policy or related designations shown on the Policies Wap, please also include these within your comments to questions 2 and 3 of this form.					
1. Do you consider that this Local Plan pol	icy is:				
	YES	NO			
(1) Legally compliant	\boxtimes				
(2) Sound		\boxtimes			
(3) Complies with the duty to co-operate	\boxtimes				
Please insert an X in the relevant box					
co-operate, please give details and be as p	ally compliar precise as po	National Planning Policy Framework). Int or is unsound or fails to comply with the ossible. If you wish to support the legal con the duty to co-operate, please also set out	npliance		
N/A.					
		(Cantinua on a consents choot if nacoccar	10		

3. Please set out what modification(s) you consider necessary to address your representation and make the Local Plan legally compliant or sound (please note that duty to co-operate matters cannot be dealt with by modifications at examination). You will also need to say why this modification will make the Local Plan legally compliant or sound. It will be helpful if you are able to put forward your suggested revised wording of any policy or text. Please be as precise as possible.

As worded, the draft policy could be applied to prevent new retail development that had any level of harm on the vitality and viability of existing centres.

The recent appeal decision in respect of a proposed Morrisons development in Babbacombe noted that a financial impact of around 10% on Torquay town centre would not be an issue of concern. However, applying the draft policy as worded would mean that any impact would lead to refusal.

The draft policy should be amended to be consistent with the NPPF and acknowledge that new retail development should only be refused where it has a clear significant adverse impact on defined centres.

The reference at D3 should also be deleted. There is no requirement in the NPPF for new retail development to improve the spatial distribution of facilities or to achieve greater social inclusion.

(Continue on a separate sheet if necessary)

Please note your representation should cover succinctly all the information, evidence and supporting information necessary to support/justify the representation and the suggested modification, as there will not normally be a another chance to make further representations based on the original representation made at publication stage.

After this stage, further submissions will be only at the request of the Inspector, based on the matters and issues he/she identifies for consideration at the Local Plan Examination.

4. If your representation is seeking a modification, do you part of the Examination?	u consider it necessary	to participate at the oral
No, I do not wish to participate at the oral Examination		
Yes, I wish to participate at the oral Examination		
Please insert an X in the relevant box		
Please note the independent Planning Inspector will give made in writing and to those that are presented orally.	equal consideration to	representations that are
5. If you wish to participate at the oral part of the Examir necessary:	ation, please outline v	why you consider this is
We have made similar representations during earlier stages of t would seek to ensure that these are fully considered.	he development plan prep	aration process and
		8
	(Continue on a separa	ate sheet if necessary)
Please note the Inspector will determine the most app have indicated that they wish to participate at the ora		
Please note that your comments and your contact det private e-mail address and telephone number will not		
6. Do you want to be informed of the following:		
	YES	NO
Submission of the Local Plan to the Secretary of State?	\boxtimes	
The publication of the Inspector's Report of the Examinat	tion?	
The Adoption of the Torbay Local Plan by the Council?	\boxtimes	
Please insert an X in the relevant box		
7. If you have any other comments relating specifically to (Opportunities and challenges), 3 (Vision and ambition),	그리스님에 있다고 하고 있으면 그런 그런 것이 모든 것이 없는 것이다.	

Appendices of the Local Plan please state these below:

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	(Conti	nue on a se	parate sheet if necessary	y)